### LEGISLATURE OF NEBRASKA

## ONE HUNDRED SEVENTH LEGISLATURE

#### FIRST SESSION

# **LEGISLATIVE BILL 81**

Introduced by Hilkemann, 4.

Read first time January 07, 2021

Committee: Urban Affairs

- 1 A BILL FOR AN ACT relating to sanitary and improvement districts; to
- 2 amend sections 31-727, 31-728, 31-729, 31-739, 31-740, 31-744, and
- 3 31-749, Reissue Revised Statutes of Nebraska; to provide powers
- 4 related to public parking facilities as prescribed; to harmonize
- 5 provisions; and to repeal the original sections.
- 6 Be it enacted by the people of the State of Nebraska,

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Section 1. Section 31-727, Reissue Revised Statutes of Nebraska, is amended to read:

3 31-727 (1)(a) A majority of the owners having an interest in the real property within the limits of a proposed sanitary and improvement 4 5 district, situated in one or more counties in this state, may form a sanitary and improvement district for the purposes of installing electric 6 7 service lines and conduits, a sewer system, a water system, an emergency management warning system, a system of sidewalks, public roads, streets, 8 9 and highways, public waterways, docks, or wharfs, and related appurtenances, contracting for water for fire protection and for resale 10 to residents of the district, contracting for police protection and 11 security services, contracting for solid waste collection services, 12 13 contracting for access to the facilities and use of the services of the library system of one or more neighboring cities or villages, 14 contracting for gas and for electricity for street lighting for the 15 public streets and highways within such proposed district, constructing 16 and contracting for the construction of dikes and levees for flood 17 protection for the district, and acquiring, improving, and operating 18 public parks, playgrounds, and recreational facilities, and acquiring, 19 purchasing, leasing, owning, erecting, constructing, equipping, 20 operating, or maintaining all or a portion of offstreet motor vehicle 21 22 public parking facilities located in the district to serve business.

- (b) The sanitary and improvement district may also contract with a county within which all or a portion of such sanitary and improvement district is located or a city within whose zoning jurisdiction such sanitary and improvement district is located for any public purpose specifically authorized in this section.
- (c) Sanitary and improvement districts located in any county which has a city of the metropolitan class within its boundaries or in any adjacent county which has adopted a comprehensive plan may contract with other sanitary and improvement districts to acquire, build, improve, and

- 1 operate public parks, playgrounds, and recreational facilities for the
- 2 joint use of the residents of the contracting districts.
- 3 (d) Nothing in this section shall authorize districts to purchase 4 electric service and resell the same.
- (e) The district, in lieu of establishing its own water system, may contract with any utilities district, municipality, or corporation for the installation of a water system and for the provision of water service for fire protection and for the use of the residents of the district.
- 9 (f) For the purposes listed in this section, such majority of the 10 owners may make and sign articles of association in which shall be stated (i) the name of the district, (ii) that the district will have perpetual 11 existence, (iii) the limits of the district, (iv) the names and places of 12 13 residence of the owners of the land in the proposed district, (v) the description of the several tracts of land situated in the district owned 14 by those who may organize the district, (vi) the name or names and the 15 description of the real estate owned by such owners as do not join in the 16 17 organization of the district but who will be benefited thereby, and (vii) whether the purpose of the corporation is installing gas and electric 18 19 service lines and conduits, installing a sewer system, installing a water system, installing a system of public roads, streets, and highways, 20 wharfs, 21 public waterways, docks, or and related appurtenances, 22 contracting for water for fire protection and for resale to residents of the district, contracting for police protection and security services, 23 24 contracting for solid waste collection services, contracting for access 25 to the facilities and use of the services of the library system of one or more neighboring cities or villages, contracting for street lighting for 26 27 the public streets and highways within the proposed district, constructing or contracting for the construction of dikes and levees for 28 flood protection of the proposed district, acquiring, improving, and 29 30 operating public parks, playgrounds, and recreational acquiring, purchasing, leasing, owning, erecting, constructing, 31

1 equipping, operating, or maintaining all or a portion of offstreet motor

- 2 <u>vehicle public parking facilities located in the district to serve</u>
- 3 <u>business</u>, or, when permitted by this section, contracting with other
- 4 sanitary and improvement districts to acquire, build, improve, and
- 5 operate public parks, playgrounds, and recreational facilities for the
- 6 joint use of the residents of the contracting districts, contracting for
- 7 any public purpose specifically authorized in this section, or
- 8 combination of any one or more of such purposes, or all of such purposes.
- 9 Such owners of real estate as are unknown may also be set out in the
- 10 articles as such.
- (q) No sanitary and improvement district may own or hold land in 11 excess of ten acres, unless such land so owned and held by such district 12 is actually used for a public purpose, as provided in this section, 13 within three years of its acquisition. Any sanitary and improvement 14 district which has acquired land in excess of ten acres in area and has 15 not devoted the same to a public purpose, as set forth in this section, 16 within three years of the date of its acquisition, shall devote the same 17 to a use set forth in this section or shall divest itself of such land. 18 When a district divests itself of land pursuant to this section, it shall 19 do so by sale at public auction to the highest bidder after notice of 20 such sale has been given by publication at least three times for three 21 consecutive weeks prior to the date of sale in a legal newspaper of 22 general circulation within the area of the district. 23
- 24 (2) The articles of association shall further state that the owners 25 of real estate so forming the district for such purposes are willing and obligate themselves to pay the tax or taxes which may be levied against 26 all the property in the district and special assessments against the real 27 28 property benefited which may be assessed against them to pay the expenses that may be necessary to install a sewer or water system or both a sewer 29 and water system, the cost of water for fire protection, the cost of 30 grading, changing grade, paving, repairing, graveling, regraveling, 31

widening, or narrowing sidewalks and roads, resurfacing or relaying 1 2 existing pavement, or otherwise improving any public roads, streets, or highways within the district, including protecting existing sidewalks, 3 4 streets, highways, and roads from floods or erosion which has moved 5 within fifteen feet from the edge of such sidewalks, streets, highways, or roads, regardless of whether such flooding or erosion is of natural or 6 7 artificial origin, the cost of constructing public waterways, docks, or and related appurtenances, the cost of constructing 8 wharfs, 9 contracting for the construction of dikes and levees for flood protection for the district, the cost of contracting for water for fire protection 10 and for resale to residents of the district, the cost of contracting for 11 police protection and security services, the cost of contracting for 12 13 solid waste collection services, the cost of contracting for access to the facilities and use of the services of the library system of one or 14 more neighboring cities or villages, the cost of electricity for street 15 lighting for the public streets and highways within the district, the 16 cost of installing gas and electric service lines and conduits, the cost 17 of acquiring, improving, and operating public parks, playgrounds, and 18 recreational facilities, the cost of acquiring, purchasing, leasing, 19 owning, erecting, constructing, equipping, operating, or maintaining all 20 or a portion of offstreet motor vehicle public parking facilities located 21 in the district to serve business, and, when permitted by this section, 22 the cost of contracting for building, acquiring, improving, and operating 23 24 public parks, playgrounds, and recreational facilities, and the cost of 25 contracting for any public purpose specifically authorized in this section, as provided by law. 26

27 (3) The articles shall propose the names of five or more trustees 28 who are (a) owners of real estate located in the proposed district or (b) 29 designees of the owners if the real estate is owned by a limited 30 partnership, a general partnership, a limited liability company, a 31 public, private, or municipal corporation, an estate, or a trust. These

- 1 five trustees shall serve as a board of trustees until their successors
- 2 are elected and qualified if such district is organized. No corporation
- 3 formed or hereafter formed shall perform any new functions, other than
- 4 those for which the corporation was formed, without amending its articles
- 5 of association to include the new function or functions.
- 6 (4) After the articles are signed, the same shall be filed in the
- 7 office of the clerk of the district court of the county in which such
- 8 sanitary and improvement district is located or, if such sanitary and
- 9 improvement district is composed of tracts or parcels of land in two or
- 10 more different counties, in the office of the clerk of the district court
- 11 for the county in which the greater portion of such proposed sanitary and
- 12 improvement district is located, together with a petition praying that
- 13 the same may be declared a sanitary and improvement district under
- 14 sections 31-727 to 31-762.
- 15 (5) Notwithstanding the repeal of sections 31-701 to 31-726.01 by
- 16 Laws 1996, LB 1321:
- 17 (a) Any sanitary and improvement district organized pursuant to such
- 18 sections and in existence on July 19, 1996, shall, after August 31, 2003,
- 19 be treated for all purposes as if formed and organized pursuant to
- 20 sections 31-727 to 31-762;
- 21 (b) Any act or proceeding performed or conducted by a sanitary and
- 22 improvement district organized pursuant to such repealed sections shall
- 23 be deemed lawful and within the authority of such sanitary and
- 24 improvement district to perform or conduct after August 31, 2003; and
- 25 (c) Any trustees of a sanitary and improvement district organized
- 26 pursuant to such repealed sections and lawfully elected pursuant to such
- 27 repealed sections or in conformity with the provisions of sections 31-727
- 28 to 31-762 shall be deemed for all purposes, on and after August 31, 2003,
- 29 to be lawful trustees of such sanitary and improvement district for the
- 30 term provided by such sections. Upon the expiration of the term of office
- 31 of a trustee or at such time as there is a vacancy in the office of any

- 1 such trustee prior to the expiration of his or her term, his or her
- 2 successors or replacement shall be elected pursuant to sections 31-727 to
- 3 31-762.
- 4 (6)(a) A sanitary and improvement district that meets the
- 5 requirements of this subsection shall have the additional powers provided
- 6 for in subdivision (b) of this subsection, subject to the approval and
- 7 restrictions established by the city council or village board within
- 8 whose zoning jurisdiction the sanitary and improvement district is
- 9 located and the county board in which a majority of the sanitary and
- 10 improvement district is located. The sanitary and improvement district
- 11 shall be (i) located in a county with a population less than one hundred
- 12 thousand inhabitants, (ii) located predominately in a county different
- 13 from the county of the municipality within whose zoning jurisdiction such
- 14 sanitary and improvement district is located, (iii) unable to incorporate
- 15 due to its close proximity to a municipality, and (iv) unable to be
- 16 annexed by a municipality with zoning jurisdiction because the sanitary
- 17 and improvement district is not adjacent or contiguous to such
- 18 municipality.
- 19 (b) Any sanitary and improvement district that meets the
- 20 requirements of subdivision (6)(a) of this section shall have only the
- 21 following additional powers, subject to the approval and restrictions of
- 22 the city council or village board within whose zoning jurisdiction such
- 23 sanitary and improvement district is located and the county board in
- 24 which a majority of the sanitary and improvement district is located.
- 25 Such sanitary and improvement district shall have the power to (i)
- 26 regulate and license dogs and other animals, (ii) regulate and provide
- 27 for streets and sidewalks, including the removal of obstructions and
- 28 encroachments, (iii) regulate parking on public roads and rights-of-way
- 29 relating to snow removal and access by emergency vehicles, and (iv)
- 30 regulate the parking of abandoned motor vehicles.
- 31 (7) For the purposes of sections 31-727 to 31-762 and 31-771 to

- 1 31-780, unless the context otherwise requires:
- 2 (a) Public waterways means artificially created boat channels
- 3 dedicated to public use and providing access to navigable rivers or
- 4 streams;
- 5 (b) Operation and maintenance expenses means and includes, but is
- 6 not limited to, salaries, cost of materials and supplies for operation
- 7 and maintenance of the district's facilities, cost of ordinary repairs,
- 8 replacements, and alterations, cost of surety bonds and insurance, cost
- 9 of audits and other fees, and taxes;
- 10 (c) Capital outlay means expenditures for construction or
- 11 reconstruction of major permanent facilities having an expected long
- 12 life, including, but not limited to, street paving and curbs, storm and
- 13 sanitary sewers, and other utilities;
- 14 (d) Warrant means an investment security under article 8, Uniform
- 15 Commercial Code, in the form of a short-term, interest-bearing order
- 16 payable on a specified date issued by the board of trustees or
- 17 administrator of a sanitary and improvement district to be paid from
- 18 funds expected to be received in the future, and includes, but is not
- 19 limited to, property tax collections, special assessment collections, and
- 20 proceeds of sale of general obligation bonds;
- (e) General obligation bond means an investment security under
- 22 article 8, Uniform Commercial Code, in the form of a long-term, written
- 23 promise to pay a specified sum of money, referred to as the face value or
- 24 principal amount, at a specified maturity date or dates in the future,
- 25 plus periodic interest at a specified rate; and
- 26 (f) Administrator means the person appointed by the Auditor of
- 27 Public Accounts pursuant to section 31-771 to manage the affairs of a
- 28 sanitary and improvement district and to exercise the powers of the board
- 29 of trustees during the period of the appointment to the extent prescribed
- 30 in sections 31-727 to 31-780.
- 31 Sec. 2. Section 31-728, Reissue Revised Statutes of Nebraska, is

#### 1 amended to read:

31-728 Immediately after the petition and articles of association 2 shall have been filed, as provided for by subsection (4) of section 3 31-727, the clerk of the district court for the county where same are 4 5 filed shall issue a summons, as now provided by law, returnable as any other summons in a civil action filed in said court, and directed to the 6 7 several owners of real estate in the proposed district who may be alleged in such petition to be benefited thereby, but who have not signed the 8 9 articles of association, which shall be served as summonses in civil cases. In case any owner or owners of real estate in the proposed 10 district are unknown, or are nonresidents, they shall be notified in the 11 same manner as nonresident defendants are now notified according to law 12 13 in actions in the district courts of this state, setting forth in such notice (1) that the articles of association have been filed, (2) the 14 purpose thereof, (3) that the real estate of such owner or owners 15 situated in the district, describing the same, will be affected thereby 16 17 and rendered liable to taxation and special assessment in accordance with law for the purpose of installing and maintaining such sewer or water 18 system, or both, and maintaining the district, for constructing and 19 maintaining a system of sidewalks, public roads, streets, and highways, 20 public waterways, docks or wharfs, and related appurtenances, for the 21 furnishing of water for fire protection, for contracting for gas and for 22 electricity for street lighting for the public streets and highways 23 24 within the district, for constructing or contracting for the construction 25 of dikes and levees for flood protection for the district, for installing electric service lines and conduits, for the acquisition, improvement, 26 27 and operation of public parks, playgrounds, and recreational facilities, for acquiring, purchasing, leasing, owning, erecting, constructing, 28 equipping, operating, or maintaining all or a portion of offstreet motor 29 vehicle public parking facilities located in the district to serve 30 business, and, where permitted by section 31-727, for the contracting 31

- 1 with other sanitary and improvement districts for acquiring, building,
- 2 improving, and operating public parks, playgrounds, and recreational
- 3 facilities for the joint use of the residents of the contracting
- 4 districts, (4) the names of the proposed trustees, and (5) that a
- 5 petition has been made to have the district declared a sanitary and
- 6 improvement district.
- 7 Within five days after the filing of the petition the clerk of the
- 8 district court shall send notice of such petition to each county in which
- 9 all or a portion of the proposed district lies and to each city in whose
- 10 zoning jurisdiction all or a portion of the proposed district lies.
- 11 Sec. 3. Section 31-729, Reissue Revised Statutes of Nebraska, is
- 12 amended to read:
- 13 31-729 All owners of real estate situated in the proposed district
- 14 who have not signed the articles of association and who may object to the
- 15 organization of the district or to any one or more of the proposed
- 16 trustees shall, on or before the time in which they are required to
- 17 answer, file any such objection in writing, stating (1) why such sanitary
- 18 and improvement district should not be organized and declared a public
- 19 corporation in this state, (2) why their land will not be benefited by
- 20 the installation of a sewer or water system, or both a sewer and water
- 21 system, a system of sidewalks, public roads, streets, and highways,
- 22 public waterways, docks or wharfs, and related appurtenances, and gas and
- 23 electricity for street lighting for the public streets and highways
- 24 within the district, by the contracting for solid waste collection
- 25 services, by the construction or contracting for the construction of
- 26 dikes and levees for flood protection for the district, gas or electric
- 27 service lines and conduits, and water for fire protection and the health
- 28 and property of the owners protected, by the acquisition, improvement and
- 29 operation of public parks, playgrounds, and recreational facilities, by
- 30 acquiring, purchasing, leasing, owning, erecting, constructing,
- 31 equipping, operating, or maintaining all or a portion of offstreet motor

- 1 vehicle public parking facilities located in the district to serve
- 2 <u>business</u>, and, where permitted by section 31-727, by the contracting with
- 3 other sanitary and improvement districts for the building, acquisition,
- 4 improvement, and operation of public parks, playgrounds, and recreational
- 5 facilities for the joint use of the residents of the contracting
- 6 districts, (3) why their land should not be embraced in the limits of
- 7 such district, and (4) their objections if any to any one or more of the
- 8 proposed trustees.
- 9 Sec. 4. Section 31-739, Reissue Revised Statutes of Nebraska, is
- 10 amended to read:
- 31-739 (1) The district may borrow money for corporate purposes and 11 issue its general obligation bonds therefor and shall annually levy a tax 12 on the taxable value of the taxable property in the district sufficient 13 to pay the interest and principal on the bonds. Such levy shall be known 14 as the bond tax levy of the district. The district shall also annually 15 levy a tax on the taxable value of the taxable property in the district 16 17 for the purpose of creating a sinking fund for the maintenance and repairing of any sewer or water system or electric lines and conduits in 18 the district, for the payment of any hydrant rentals, for the maintenance 19 and repairing of any sidewalks, public roads, streets, and highways, 20 public waterways, docks, or wharfs, and related appurtenances in the 21 district, for the cost of operating any street lighting system for the 22 23 public streets and highways within the district, for the building, 24 construction, improvement, or replacement of facilities or systems when 25 necessary to remove or alleviate an existing threat to public health and safety affecting no more than one hundred existing homes, for the cost of 26 27 building, acquiring, maintaining, and operating public parks, playgrounds, 28 and recreational facilities, the cost of acquiring, purchasing, leasing, owning, erecting, constructing, equipping, 29 operating, or maintaining all or a portion of offstreet motor vehicle 30 31 public parking facilities located in the district to serve business, or,

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when permitted by section 31-727, for contracting with other sanitary and 1 2 improvement districts for building, acquiring, maintaining, and operating public parks, playgrounds, and recreational facilities for the joint use 3 4 of the residents of the contracting districts, or for the cost of any other services for which the district has contracted or to make up any 5 deficiencies caused by the nonpayment of any special assessments. Such 6 levy shall be known as the operating levy of the district. On or before 7 September 20 of each year, the clerk of the board shall certify the tax 8 9 to the county clerk of the counties in which such district is located in order that the tax may be extended upon the county tax list. Nothing 10 contained in this section shall authorize any district which has been 11 annexed by a city or village to levy any taxes within or upon the annexed 12 area after the effective date of the annexation if the effective date of 13 the annexation is prior to such levy certification date of the district 14 for the year in which such annexation occurs. 15

- (2) The county treasurer of the county in which the greater portion of the area of the district is located shall be ex officio treasurer of the sanitary and improvement district and shall be responsible for all funds of the district coming into his or her hands. He or she shall collect all taxes and special assessments levied by the district and deposit the same in a bond sinking fund for the payment of principal and interest on any bonds outstanding.
- (3) Except as provided in subsection (5) of this section, the 23 24 trustees or administrator of the district may authorize the clerk or appoint an independent agent to collect service charges and all items 25 other than taxes, connection charges, special assessments, and funds from 26 sale of bonds and warrants, but all funds so collected shall, at least 27 once each month, be remitted to the treasurer to be held in a fund, 28 separate from the general fund or construction fund of the district, 29 which shall be known as the service fee fund of the district. The 30 trustees or administrator may direct the district's treasurer to disburse 31

- 1 funds held in the service fee fund to maintain and operate any service
- 2 for which the funds have been collected or to deposit such funds into the
- 3 general fund of the district.
- 4 (4) The treasurer of the district shall not be responsible for such
- 5 funds until they are received by him or her. The treasurer shall disburse
- 6 the funds of the district only on warrants authorized by the trustees or
- 7 the administrator and signed by the chairperson and clerk or the
- 8 administrator.
- 9 (5) If the average weekly balance in the service fee fund of a
- 10 district for a full budget year does not exceed five thousand dollars,
- 11 the trustees or administrator of the district may authorize the clerk to
- 12 establish an interest-bearing checking account in the name of the
- 13 district to be maintained as the district service fee fund and the
- 14 district's treasurer shall disburse the balance of funds held in the
- 15 service fee fund of the district to the clerk for deposit into the
- 16 district service fee fund. Following the creation of the district service
- 17 fee fund, all funds required to be deposited into the service fee fund
- 18 shall be deposited into the district service fee fund and all
- 19 disbursements which may lawfully be made from the service fee fund may be
- 20 made from the district service fee fund as directed or approved by the
- 21 trustees or the administrator.
- 22 Sec. 5. Section 31-740, Reissue Revised Statutes of Nebraska, is
- 23 amended to read:
- 24 31-740 (1) The board of trustees or the administrator of any
- 25 district organized under sections 31-727 to 31-762 shall have power to
- 26 provide for establishing, maintaining, and constructing gas and electric
- 27 service lines and conduits, an emergency management warning system, water
- 28 mains, sewers, and disposal plants and disposing of drainage, waste, and
- 29 sewage of such district in a satisfactory manner; for establishing,
- 30 maintaining, and constructing sidewalks, public roads, streets, and
- 31 highways, including grading, changing grade, paving, repaving, graveling,

flood protection for the district.

regraveling, widening, or narrowing roads, resurfacing or relaying 1 2 existing pavement, or otherwise improving any road, street, or highway within the district, including protecting existing sidewalks, streets, 3 4 highways, and roads from floods or erosion which has moved within fifteen feet from the edge of such sidewalks, streets, highways, or roads, 5 regardless of whether such flooding or erosion is of natural or 6 artificial origin; for establishing, maintaining, and constructing public 7 docks, or wharfs, and related appurtenances; 8 waterways, 9 constructing and contracting for the construction of dikes and levees for

(2) The board of trustees or the administrator of any district may 11 contract for access to the facilities and use of the services of the 12 13 library system of one or more neighboring cities or villages, for solid waste collection services, and for electricity for street lighting for 14 the public streets and highways within the district and shall have power 15 to provide for building, acquisition, improvement, maintenance, and 16 17 operation of public parks, playgrounds, and recreational facilities, for acquiring, purchasing, leasing, owning, erecting, constructing, 18 19 equipping, operating, or maintaining all or a portion of offstreet motor vehicle public parking facilities located in the district to serve 20 business, and, when permitted by section 31-727, for contracting with 21 22 other sanitary and improvement districts for the building, acquisition, 23 improvement, maintenance, and operation of public parks, playgrounds, and 24 recreational facilities for the joint use of the residents of the 25 contracting districts, and for contracting for any public purpose specifically authorized in this section. Power to construct clubhouses 26 and similar facilities for the giving of private parties within the 27 28 zoning jurisdiction of any city or village is not included in the powers granted in this section. Any sewer system established shall be approved 29 by the Department of Health and Human Services. Any contract entered into 30 on or after August 30, 2015, for solid waste collection services shall 31

include a provision that, in the event the district is annexed in whole or in part by a city or village, the contract shall be canceled and voided upon such annexation as to the annexed areas.

(3) Prior to the installation of any of the improvements or services 4 5 provided for in this section, the plans or contracts for such improvements or services, other than for public parks, playgrounds, and 6 recreational facilities, whether a district acts separately or jointly 7 with other districts as permitted by section 31-727, shall be approved by 8 9 the public works department of any municipality when such improvements or any part thereof or services are within the area of the zoning 10 jurisdiction of such municipality. If such improvements or services are 11 without the area of the zoning jurisdiction of any municipality, plans 12 for such improvements shall be approved by the county board of the county 13 in which such improvements are located. Plans and exact costs for public 14 parks, playgrounds, and recreational facilities shall be approved by 15 16 resolution of the governing body of such municipality or county after a public hearing. Purchases of public parks, playgrounds, and recreational 17 completed and shall 18 facilities S0 approved may be be valid 19 notwithstanding any interest of any trustee of the district in the transaction. Such approval shall relate to conformity with the master 20 plan and the construction specifications and standards established by 21 such municipality or county. When no master plan and construction 22 23 specifications and standards have been established, such approval shall 24 not be required. When such improvements are within the area of the zoning jurisdiction of more than one municipality, such approval shall be 25 required only from the most populous municipality, except that when such 26 improvements are furnished to the district by contract with a particular 27 municipality, the necessary approval shall in all cases be given by such 28 municipality. The municipality or county shall be required to approve 29 plans for such improvements and shall enforce compliance with such plans 30 31 by action in equity.

- 1 (4) The district may construct its sewage disposal plant and other 2 sewerage or water improvements, or both, in whole or in part, inside or outside the boundaries of the district and may contract with corporations 3 4 or municipalities for disposal of sewage and use of existing sewerage 5 improvements and for a supply of water for fire protection and for resale to residents of the district. It may also contract with any company 6 corporation, public power district, electric membership or cooperative 7 association, or municipality for access to the facilities and use of the 8 9 services of the library system of one or more neighboring cities or 10 villages, for solid waste collection services, for the installation, maintenance, and cost of operating a system of street lighting upon the 11 public streets and highways within the district, for installation, 12 13 maintenance, and operation of a water system, or for the installation, 14 maintenance, and operation of electric service lines and conduits, or for the acquisition, purchase, lease, ownership, erection, construction, 15 16 equipping, operation, or maintenance of all or a portion of offstreet 17 motor vehicle public parking facilities located in the district to serve business, and to provide water service for fire protection and use by the 18 residents of the district. It may also contract with any company 19 corporation, municipality, or other sanitary and improvement district, as 20 permitted by section 31-727, for building, acquiring, improving, and 21 operating public parks, playgrounds, and recreational facilities for the 22 23 joint use of the residents of the contracting parties. It may also 24 contract with a county within which all or a portion of such sanitary and 25 improvement district is located or a city within whose zoning jurisdiction the sanitary and improvement district is located for 26 intersection and traffic control improvements, which improvements serve 27 28 or benefit the district and which may be within or without the corporate boundaries of the district, and for any public purpose specifically 29 authorized in this section. 30
  - (5) Each sanitary and improvement district shall have the books of

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account kept by the board of trustees of the district examined and 1 2 audited by a certified public accountant or a public accountant for the year ending June 30 and shall file a copy of the audit with the office of 3 the Auditor of Public Accounts by December 31 of the same year. Such 4 audits may be waived by the Auditor of Public Accounts upon proper 5 showing by the district that the audit is unnecessary. Such examination 6 and audit shall show (a) the gross income of the district from all 7 sources for the previous year, (b) the amount spent for access to the 8 facilities and use of the services of the library system of one or more 9 neighboring cities or villages, (c) the amount spent for solid waste 10 collection services, (d) the amount spent for sewage disposal, (e) the 11 amount expended on water mains, (f) the gross amount of sewage processed 12 13 in the district, (g) the cost per thousand gallons of processing sewage, (h) the amount expended each year for (i) maintenance and repairs, (ii) 14 new equipment, (iii) new construction work, and (iv) property purchased, 15 16 (i) a detailed statement of all items of expense, (j) the number of 17 employees, (k) the salaries and fees paid employees, (l) the total amount of taxes levied upon the property within the district, and (m) all other 18 19 facts necessary to give an accurate and comprehensive view of the cost of carrying on the activities and work of such sanitary and improvement 20 district. The reports of all audits provided for in this section shall be 21 and remain a part of the public records in the office of the Auditor of 22 23 Public Accounts. The expense of such audits shall be paid out of the 24 funds of the district. The Auditor of Public Accounts shall be given access to all books and papers, contracts, minutes, bonds, and other 25 documents and memoranda of every kind and character of such district and 26 be furnished all additional information possessed by any present or past 27 28 officer or employee of any such district, or by any other person, that is essential to the making of a comprehensive and correct audit. 29

(6) If any sanitary and improvement district fails or refuses to cause such annual audit to be made of all of its functions, activities,

and transactions for the fiscal year within a period of six months
following the close of such fiscal year, unless such audit has been
waived, the Auditor of Public Accounts shall, after due notice and a
hearing to show cause by such district, appoint a certified public
accountant or public accountant to conduct the annual audit of the
district and the fee for such audit shall become a lien against the
district.

(7) Whenever the sanitary sewer system or any part thereof of a 8 9 sanitary and improvement district is directly or indirectly connected to the sewerage system of any city, such city, without enacting an ordinance 10 or adopting any resolution for such purpose, may collect such city's 11 applicable rental or use charge from the users in the sanitary and 12 improvement district and from the owners of the property served within 13 the sanitary and improvement district. The charges of such city shall be 14 charged to each property served by the city sewerage system, shall be a 15 16 lien upon the property served, and may be collected from the owner or the 17 person, firm, or corporation using the service. If the city's applicable rental or service charge is not paid when due, such sum may be recovered 18 by the municipality in a civil action or it may be assessed against the 19 premises served as a special assessment and may be assessed by such city 20 and collected and returned in the same manner as other municipal special 21 assessments are enforced and collected. When any such assessment is 22 23 levied, it shall be the duty of the city clerk to deliver a certified 24 copy of the ordinance to the county treasurer of the county in which the premises assessed are located and such county treasurer shall collect the 25 assessment as provided by law and return the assessment to the city 26 treasurer. Funds of such city raised from such charges shall be used by 27 it in accordance with laws applicable to its sewer service rental or 28 charges. The governing body of any city may make all necessary rules and 29 regulations governing the direct or indirect use of its sewerage system 30 by any user and premises within any sanitary and improvement district and 31

- 1 may establish just and equitable rates or charges to be paid to such city
- 2 for use of any of its disposal plants and sewerage system. The board of
- 3 trustees may, in connection with the issuance of any warrants or bonds of
- 4 the district, agree to make a specified minimum levy on taxable property
- 5 in the district to pay, or to provide a sinking fund to pay, principal
- 6 and interest on warrants and bonds of the district for such number of
- 7 years as the board may establish at the time of making such agreement and
- 8 may agree to enforce, by foreclosure or otherwise as permitted by
- 9 applicable laws, the collection of special assessments levied by the
- 10 district. Such agreements may contain provisions granting to creditors
- 11 and others the right to enforce and carry out the agreements on behalf of
- 12 the district and its creditors.
- 13 (8) The board of trustees or administrator shall have power to sell
- 14 and convey real and personal property of the district on such terms as it
- or he or she shall determine, except that real estate shall be sold to
- 16 the highest bidder at public auction after notice of the time and place
- 17 of the sale has been published for three consecutive weeks prior to the
- 18 sale in a newspaper of general circulation in the county. The board of
- 19 trustees or administrator may reject such bids and negotiate a sale at a
- 20 price higher than the highest bid at the public auction at such terms as
- 21 may be agreed.
- 22 Sec. 6. Section 31-744, Reissue Revised Statutes of Nebraska, is
- 23 amended to read:
- 24 31-744 Whenever the board of trustees or the administrator deems it
- 25 advisable or necessary (1) to build, reconstruct, purchase, or otherwise
- 26 acquire a water system, an emergency management warning system, a
- 27 sanitary sewer system, a sanitary and storm sewer or sewage disposal
- 28 plant, pumping stations, sewer outlets, gas or electric service lines and
- 29 conduits constructed or to be constructed in whole or in part inside or
- 30 outside of the district, a system of sidewalks, public roads, streets,
- 31 and highways wholly within the district, public waterways, docks, or

wharfs, and related appurtenances, wholly within the district, or a 1 public park or parks, playgrounds, and recreational facilities wholly 2 within the district, (2) to acquire, purchase, lease, own, erect, 3 4 construct, equip, operate, or maintain all or a portion of offstreet motor vehicle public parking facilities located in the district to serve 5 business, (3) (2) to contract as permitted by section 31-740 with the 6 7 county or city within whose zoning jurisdiction the sanitary and improvement district is located for intersection and traffic control 8 9 improvements which serve or benefit the district and are located within 10 or without the corporate boundaries of the district, (4) (3) to contract, as permitted by section 31-727, with other sanitary and improvement 11 districts for acquiring, building, improving, and operating public parks, 12 13 playgrounds, and recreational facilities for the joint use of the residents of the contracting districts, or (5) (4) to contract for the 14 installation and operation of a water system, the board of trustees shall 15 declare the advisability and necessity therefor in a proposed resolution, 16 17 which resolution, in the case of pipe sewer construction, shall state the kinds of pipe proposed to be used, shall include cement concrete pipe and 18 19 vitrified clay pipe and any other material deemed suitable, shall state the size or sizes and kinds of sewers proposed to be constructed, and 20 shall designate the location and terminal points thereof. If it is 21 22 proposed to construct a water system, disposal plants, pumping stations, outlet sewers, gas or electric service lines and conduits, or a system of 23 24 sidewalks, public roads, streets, or highways or public waterways, docks, 25 or wharfs, to construct or contract for the construction of dikes and levees for flood protection for the district, to construct or contract 26 for the construction of or public parks, playgrounds, or recreational 27 28 facilities, to construct or contract for the construction of all or a 29 portion of offstreet motor vehicle public parking facilities located in the district to serve business, or to contract, as permitted by section 30 31-727, with other sanitary and improvement districts for acquiring, 31

building, improving, and operating public parks, playgrounds, 1 and 2 recreational facilities for the joint use of the residents of the contracting districts, the resolution shall refer to the plans 3 4 specifications thereof which have been made and filed before the 5 publication of such resolution by the engineer employed for such purpose. If it is proposed to purchase or otherwise acquire a water system, a 6 7 sanitary sewer system, a sanitary or storm water sewer, sewers, sewage disposal plant, pumping stations, sewer outlets, gas or electric service 8 9 lines and conduits, or public parks, playgrounds, or recreational 10 facilities, offstreet motor vehicle public parking facilities as described in this section, or to contract, as permitted by section 11 31-727, with other sanitary and improvement districts for acquiring, 12 13 building, improving, and operating public parks, playgrounds, recreational facilities for the joint use of the residents of the 14 15 contracting districts, the resolution shall state the price 16 conditions of the purchase or how such facility is being acquired. If it 17 is proposed to contract for the installation and operation of a water system for fire protection and for the use of the residents of the 18 district, to contract for the construction of dikes and levees for flood 19 protection for the district or gas or electric service lines and 20 conduits, to contract with a county within which all or a portion of such 21 22 sanitary and improvement district is located or a city within whose zoning jurisdiction the sanitary and improvement district is located for 23 24 any public purpose specifically authorized in this section, or to contract, as permitted by section 31-727, with other sanitary and 25 improvement districts for acquiring, building, improving, and operating 26 public parks, playgrounds, and recreational facilities for the joint use 27 28 of the residents of the contracting districts, the resolution shall state the principal terms of the proposed agreement and how the cost thereof is 29 to be paid. When gas or electric service lines and conduits are among the 30 improvements that are proposed to be constructed, purchased, or otherwise 31

acquired or contracted for, and no construction specifications and standards therefor have been established by the municipality having zoning jurisdiction over the area where such improvements are to be located, or when such service lines and conduits are not to be located within any municipality's area of zoning jurisdiction, the plans and specifications for and the method of construction of such service lines

and conduits shall be approved by the supplier of gas or electricity

8 within whose service or customer area they are to be located. The

9 engineer shall also make and file, prior to the publication of such

10 resolution, an estimate of the total cost of the proposed improvement.

11 The proposed resolution shall state the amount of such estimated cost.

The board of trustees or the administrator shall assess, to the 12 extent of special benefits, the cost of such improvements upon properties 13 specially benefited thereby, except that if the improvement consists of 14 the replacement of an existing facility, system, or improvement that 15 poses an existing threat to public health and safety affecting no more 16 than one hundred existing homes, the cost of such improvements may be 17 paid for by an issue of general obligation bonds under section 31-755. 18 19 The resolution shall state the outer boundaries of the district or districts in which it is proposed to make special assessments. 20

Sec. 7. Section 31-749, Reissue Revised Statutes of Nebraska, is amended to read:

31-749 After (1) the completion of any work or purchase, (2) 23 24 acquiring a sewer or water system, or both, or public parks, playgrounds, or recreational facilities, (3) completing, acquiring, purchasing, 25 erecting, constructing, or equipping all or a portion of offstreet motor 26 vehicle public parking facilities located in the district to serve 27 28 business, (4) (3) contracting, as permitted by section 31-727, with other sanitary and improvement districts to acquire public parks, playgrounds, 29 and recreational facilities for the joint use of the residents of the 30 contracting districts, or gas or electric service lines or conduits, or 31

(5) (4) completion of the work on (a) a system of sidewalks, public 1 2 roads, streets, highways, public waterways, docks, or wharfs and related appurtenances or (b) levees for flood protection for the district, the 3 engineer shall file with the clerk of the district a certificate of 4 acceptance which shall be approved by the board of trustees or the 5 administrator by resolution. The board of trustees or administrator shall 6 then require the engineer to make a complete statement of all the costs 7 of any such improvements, a plat of the property in the district, and a 8 9 schedule of the amount proposed to be assessed against each separate 10 piece of property in such district. The statement, plat, and schedule shall be filed with the clerk of the district within sixty days after the 11 date of acceptance of: The work, purchase, or acquisition of a sewer or 12 water system, or both; the work on a system of sidewalks, public roads, 13 streets, highways, public waterways, docks, or wharfs and related 14 appurtenances, or dikes and levees for flood protection for the district; 15 16 the acquisition, purchase, erection, construction, or equipping of all or 17 a portion of offstreet motor vehicle public parking facilities located in the district to serve business; or as permitted by section 31-727, the 18 acquisition of public parks, playgrounds, and recreational facilities 19 whether acquired separately or jointly with other districts. The board of 20 trustees or administrator shall then order the clerk to give notice that 21 such statement, plat, and schedules are on file in his or her office and 22 23 that all objections thereto or to prior proceedings on account of errors, 24 irregularities, or inequalities not made in writing and filed with the 25 clerk of the district within twenty days after the first publication of such notice shall be deemed to have been waived. Such notice shall be 26 given by publication the same day each week two consecutive weeks in a 27 newspaper of general circulation published in the county where the 28 district was organized and by handbills posted along the line of the 29 work. Such notice shall state the time and place where any objections, 30 filed as provided in this section, shall be considered by the board of 31

trustees or administrator. The cost of such improvements in the district 1 2 which are within the area of the zoning jurisdiction of any municipality shall be levied as special assessments to the extent of special benefits 3 4 to the property and to the extent the costs of such improvements are 5 assessed in such municipality. The complete statement of costs and the schedule of proposed special assessments for such improvements which are 6 7 within the zoning jurisdiction of such municipality against each separate piece of property in districts located within the zoning jurisdiction of 8 9 such municipality shall be given to such municipality within seven days after the first publication of notice of statement, plat, and schedules. 10 When such improvements are within the area of the zoning jurisdiction of 11 more than one municipality, such proposed special assessments schedule 12 13 and statement need be given only to the most populous municipality. Such 14 municipality shall have the right to be heard, and it shall have the right of appeal from a final determination by the board of trustees or 15 16 administrator against objections which such city has filed. Notice of the 17 proposed special assessments for such improvements against each separate piece of property shall be given to each owner of record thereof within 18 five days after the first publication of notice of statement, plat, and 19 schedules and, within five days after the first publication of such 20 notice, a copy thereof, along with statements of costs and schedules of 21 proposed special assessments, shall be given to each person or company 22 who, pursuant to written contract with the district, has acted as 23 24 underwriter or fiscal agent for the district in connection with the sale 25 or placement of warrants or bonds issued by the district. Each owner shall have the right to be heard, and shall have the right of appeal from 26 the final determination made by the board of trustees or administrator. 27 28 Any person or any such municipality feeling aggrieved may appeal to the district court by petition within twenty days after such a final 29 determination. The court shall hear and determine such appeal in a 30 summary manner as in a case in equity and without a jury and shall 31

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- 1 increase or reduce the special assessments as the same may be required to
- 2 provide that the special assessments shall be to the full extent of
- 3 special benefits, and to make the apportionment of benefits equitable.
- 4 Sec. 8. Original sections 31-727, 31-728, 31-729, 31-739, 31-740,
- 5 31-744, and 31-749, Reissue Revised Statutes of Nebraska, are repealed.