## LEGISLATURE OF NEBRASKA ONE HUNDRED SIXTH LEGISLATURE

## FIRST SESSION

## **LEGISLATIVE BILL 679**

Introduced by DeBoer, 10; Kolowski, 31.

Read first time January 23, 2019

Committee: Education

- 1 A BILL FOR AN ACT relating to schools; to create and provide duties for
- the School Financing Review Commission; to state intent relating to
- appropriations; and to declare an emergency.
- 4 Be it enacted by the people of the State of Nebraska,

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(1) The School Financing Review Commission is created. 2 The commission shall consist of twenty members, including: (a) Three members of the Legislature, appointed by the Executive Board of the 3 4 Legislative Council; (b) the Property Tax Administrator or his or her 5 designee, who shall be a nonvoting, ex officio member; (c) the council director of the Educational Service Unit Coordinating Council; (d) the 6 7 Commissioner of Education or his or her designee; (e) a representative of the Governor selected by the Governor; (f) one member representing 8 9 postsecondary education with expertise in the area of school finance; (q) 10 two members who reside in a Class III school district, one of whom shall be a school administrator and one of whom shall be a school board member; 11 (h) two members who reside in a Class IV school district, one of whom 12 13 shall be a school administrator and one of whom shall be a school board member; (i) two members who reside in a Class V school district, one of 14 15 whom shall be a school administrator and one of whom shall be a school 16 board member; and (j) six members from the state at large, two from each 17 congressional district, who reside in school districts of varied sizes and with varying percentages of limited English proficiency students and 18 19 poverty students. At least one of the members appointed pursuant to this subdivision shall have experience in the teaching profession in public 20 21 schools, at least one shall have experience in business, and at least one 22 shall have experience in agriculture-related business. 23 (2) The members described in subdivisions (1)(f) through (j) of this 24 section shall be appointed by the Commissioner of Education to serve 25 through December 31, 2028. To the extent possible, the membership of the commission shall be diverse in terms of race, gender, and other 26 27 demographic factors. Vacancies shall be filled by the Commissioner of 28 Education for the remainder of the term. The Commissioner of Education or his or her designee shall be the chairperson of the commission, and the 29

commission shall elect a vice-chairperson from among its members. Members

of the commission shall not receive any compensation for their services

- 1 but shall be reimbursed for their actual and necessary expenses incurred
- 2 <u>as members of the commission as provided in sections 81-1174 to 81-1177.</u>
- 3 (3) The commission shall cease to exist on December 31, 2028, unless
- 4 extended by the Legislature.
- 5 (4) For administrative purposes, the commission shall be housed
- 6 within the State Department of Education.
- 7 Sec. 2. (1) The School Financing Review Commission shall conduct an
- 8 <u>in-depth review of the financing of the public elementary and secondary</u>
- 9 schools. The commission shall:
- 10 (a) Examine methods of financing public elementary and secondary
- 11 schools, including methods used in other states, which would provide
- 12 <u>equitable educational opportunities across the state and offer</u>
- 13 <u>alternatives to heavy reliance on property tax;</u>
- 14 (b) Examine the option of using income as a component in the
- 15 <u>financing of public elementary and secondary schools;</u>
- 16 (c) Examine the option of using sales tax as a component in the
- 17 financing of public elementary and secondary schools, including, but not
- 18 <u>limited to, an examination of the experience of any other states with</u>
- 19 such option;
- 20 <u>(d) Examine financing issues as they relate to the quality and</u>
- 21 performance of public elementary and secondary schools;
- 22 (e) Examine options for funding expanded public prekindergarten
- 23 <u>services;</u>
- 24 (f) Examine options for funding college-readiness and career-
- 25 readiness programs, including, but not limited to, programs of
- 26 <u>excellence, dual-enrollment courses, and career academies;</u>
- 27 <u>(g) Examine the costs and resources necessary to meet the diverse</u>
- 28 and growing needs of students across the state, including, but not
- 29 <u>limited to, the needs of poverty students and limited English proficiency</u>
- 30 students;
- 31 (h) Examine methods used by other states to fund public elementary

- 1 and secondary school infrastructure needs;
- 2 <u>(i) Examine other issues related to public elementary and secondary</u>
- 3 school finance as necessary and as determined by the chairperson;
- 4 (j) Prepare a report on the progress of the work of the commission
- 5 and submit it electronically to the Legislature on or before December 31,
- 6 2019; and
- 7 (k) Prepare a preliminary report and present it to the Legislative
- 8 Council in November 2020. A final report with recommendations on
- 9 maintaining adequate and equitable funding for public schools in light of
- 10 <u>information</u> gathered through the review shall be presented to the
- 11 Governor, the State Board of Education, and electronically to the
- 12 Legislature by December 1, 2020.
- 13 (2) On and after December 1, 2020, to assure that every Nebraskan is
- 14 educated for success, the commission shall:
- 15 <u>(a) Review the mission of providing Nebraskans the opportunity to</u>
- 16 acquire the necessary skills and knowledge to be productive individuals;
- 17 <u>(b) Review, make recommendations on, and report on the progress of</u>
- 18 the goals established by the Legislature and the State Department of
- 19 Education. The committee may solicit comments, concerns, and case studies
- 20 from all sizes of schools in Nebraska and develop best practices for
- 21 <u>implementing and achieving such goals; and</u>
- (c) Review the implementation of the Tax Equity and Educational
- 23 Opportunities Support Act and the implementation of any recommendations
- 24 contained in reports issued under section 3 of this act.
- 25 Sec. 3. On or before July 1 of each even-numbered year beginning in
- 26 2020 and ending in 2028, the School Financing Review Commission shall
- 27 <u>report to the Governor, to the State Board of Education, and</u>
- 28 electronically to the Legislature on the adequacy of school funding
- 29 sources. The State Department of Education and the staff of the Revenue
- 30 Committee, the Education Committee, and the Appropriations Committee of
- 31 the Legislature, with the consent of the chairpersons of such committees,

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1 may assist as needed and requested by the chairperson of the commission

- 2 <u>in accordance with guidelines developed by the commission.</u>
- 3 Sec. 4. The School Financing Review Commission may:
- 4 (1) Hire staff, including, but not limited to, consultants; and
- 5 (2) Obtain assistance from the State Department of Education and the
- 6 Department of Revenue in acquiring data needed to carry out its duties.
- 7 Sec. 5. It is the intent of the Legislature to appropriate at least
- 8 <u>one hundred thousand dollars from the General Fund to the School</u>
- 9 Financing Review Commission to carry out its duties.
- 10 Sec. 6. Since an emergency exists, this act takes effect when
- 11 passed and approved according to law.