LEGISLATURE OF NEBRASKA

ONE HUNDRED FOURTH LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 180

Introduced by Scheer, 19.

Read first time January 12, 2015

Committee: Banking, Commerce and Insurance

- 1 A BILL FOR AN ACT relating to insurance; to amend sections 44-201 and
- 2 44-1981, Reissue Revised Statutes of Nebraska; to redefine terms
- 3 relating to title insurance; and to repeal the original sections.
- 4 Be it enacted by the people of the State of Nebraska,

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1 Section 1. Section 44-201, Reissue Revised Statutes of Nebraska, is

- 2 amended to read:
- 3 44-201 An insurance corporation may be formed for the following
- 4 purposes or may insure the following lines:
- 5 (1) LIFE INSURANCE. Insurance upon lives of persons, including
- 6 endowments and annuities, and every insurance pertaining thereto and
- 7 disability benefits, except that life insurance shall not include
- 8 variable life insurance specified in subdivision (2) of this section and
- 9 variable annuities specified in subdivision (3) of this section;
- 10 (2) VARIABLE LIFE INSURANCE. Insurance on the lives of individuals,
- 11 the amount or duration of which varies according to the investment
- 12 experience of any separate account or accounts established and maintained
- 13 by the insurer as to such insurance;
- 14 (3) VARIABLE ANNUITIES. Insurance policies issued on an individual
- 15 or group basis by which an insurer promises to pay a variable sum of
- 16 money either in a lump sum or periodically for life or for some other
- 17 specified period;
- 18 (4) SICKNESS AND ACCIDENT INSURANCE. Insurance against loss or
- 19 expense resulting from the sickness of the insured, from bodily injury or
- 20 death of the insured by accident, or both, and every insurance pertaining
- 21 thereto;
- 22 (5) PROPERTY INSURANCE. Insurance against loss or damage, including
- 23 consequential loss or damage, to real or personal property of every kind
- 24 and any interest in such property from any and all hazards or causes,
- 25 except that property insurance shall not include title insurance
- 26 specified in subdivision (15) of this section and marine insurance
- 27 specified in subdivision (18) of this section;
- 28 (6) CREDIT PROPERTY INSURANCE. Insurance against loss or damage to
- 29 personal property used as collateral for securing a loan or to personal
- 30 property purchased pursuant to a credit transaction, but only insofar as
- 31 it applies to property sold to or pledged by individual consumers for

- 1 personal use;
- 2 (7) GLASS INSURANCE. Insurance against loss or damage to glass,
- 3 including its lettering, ornamentation, and fittings;
- 4 (8) BURGLARY AND THEFT INSURANCE. Insurance against loss or damage
- 5 by burglary, theft, larceny, robbery, forgery, fraud, vandalism,
- 6 malicious mischief, confiscation or wrongful conversion, disposal, or
- 7 concealment or from any attempt at any of the foregoing;
- 8 (9) BOILER AND MACHINERY INSURANCE. Insurance against any liability
- 9 and loss or damage to life, person, property, or interest resulting from
- 10 accidents to or explosions of boilers, pipes, pressure containers,
- 11 machinery, or apparatus;
- 12 (10) LIABILITY INSURANCE. Insurance against legal liability for the
- death, injury, or disability of any person, for injury or damage to any
- 14 person, or for damage to property, and the providing of medical,
- 15 hospital, surgical, or disability benefits to injured persons and funeral
- 16 and death benefits to dependents, beneficiaries, or personal
- 17 representatives of persons killed, irrespective of legal liability of the
- 18 insured, when issued as an incidental coverage with or supplemental to
- 19 liability insurance, except that liability insurance shall not include
- 20 workers' compensation and employers liability insurance specified in
- 21 subdivision (11) of this section;
- 22 (11) WORKERS' COMPENSATION AND EMPLOYERS LIABILITY INSURANCE.
- 23 Insurance against the legal liability of any employer for the death or
- 24 disablement of or injury to an employee whether imposed by common law or
- 25 statute or assumed by contract, except that workers' compensation and
- 26 employers liability insurance shall not include liability insurance
- 27 specified in subdivision (10) of this section;
- 28 (12) VEHICLE INSURANCE. Insurance against any loss or damage to any
- 29 land vehicle, other than railroad rolling stock, or any draft animal,
- 30 from any hazard or cause, and against any loss, liability, or expense
- 31 resulting from or incidental to ownership, maintenance, or use of any

- 1 such vehicle or animal, together with insurance against accidental injury
- 2 to or death of any person, irrespective of legal liability of the
- 3 insured, if such insurance is issued as an incidental part of insurance
- 4 on the vehicle or draft animal;
- 5 (13) FIDELITY INSURANCE. Insurance guaranteeing the fidelity of
- 6 persons holding positions of public or private trust;
- 7 (14) SURETY INSURANCE. Insurance guaranteeing the performance of
- 8 contracts other than insurance policies or quaranteeing and executing all
- 9 bonds, undertakings, and contracts of suretyship, except that surety
- 10 insurance shall not include title insurance specified in subdivision (15)
- of this section and financial guaranty insurance specified in subdivision
- 12 (19) of this section;
- 13 (15) TITLE INSURANCE. (a) Insurance guaranteeing or indemnifying
- 14 owners of real property or others interested therein against loss or
- damage suffered by reason of $(\underline{i} \ a)$ liens, encumbrances upon, defects in,
- 16 or the unmarketability of title to such real property, or adverse claim
- 17 to title in real property with reasonable examination of title
- 18 guaranteeing, warranting, or otherwise insuring by a title insurer the
- 19 correctness of searches relating to the title to real property and $(ii \ b)$
- 20 defects in the authorization, execution, or delivery of an encumbrance
- 21 upon such real property, or any share, participation, or other interest
- 22 in such encumbrance, guaranteeing, warranting, or otherwise insuring by a
- 23 title insurer the validity and enforceability of evidences of
- 24 indebtedness secured by an encumbrance upon or interest in such real
- 25 property; or
- 26 (b) Insurance guaranteeing or indemnifying owners of personal
- 27 property or secured parties or others interested therein against loss or
- 28 damage pertaining to adverse claims to title, liens, encumbrances upon,
- 29 <u>or security interests in personal property or fixtures, including the</u>
- 30 existence or non-existence of attachment, perfection, or priority of
- 31 security interests in personal property or fixtures under the Uniform

- 1 Commercial Code or other laws, rules, or regulations establishing
- 2 procedures for the attachment, perfection, or priority of security
- 3 interests in personal property or fixtures or the accuracy or
- 4 completeness of the search or filing results obtained from public
- 5 registries established for determining liens or security interests in
- 6 personal property or fixtures or the existence or non-existence of
- 7 protected purchaser status under the Uniform Commercial Code;
- 8 (16) CREDIT INSURANCE. Insurance against loss or damage from the
- 9 failure of persons indebted to or to become indebted to the insured to
- 10 meet existing or contemplated liabilities, including agreements to
- 11 purchase uncollectible debts, except that credit insurance shall not
- 12 include mortgage guaranty insurance specified in subdivision (17) of this
- 13 section and financial guaranty insurance specified in subdivision (19) of
- 14 this section;
- 15 (17) MORTGAGE GUARANTY INSURANCE. Insurance against financial loss
- 16 by lenders by reason of nonpayment of principal, interest, or other sums
- 17 agreed to be paid under the terms of any note or bond or other evidence
- 18 of indebtedness secured by a mortgage, deed of trust, or other instrument
- 19 constituting a lien or charge on real estate;
- 20 (18) MARINE INSURANCE. Insurance against loss or damage, including
- 21 consequential loss or damage, to vessels, craft, aircraft, automobiles,
- 22 and vehicles of every kind as well as goods, freights, cargoes,
- 23 merchandise, effects, disbursements, profits, money, bullion, precious
- 24 stones, securities, choses in action, evidences of debt, valuable papers,
- 25 bottomry, and respondentia interests, and all kinds of property and
- 26 interests therein in respect to, pertaining to, or in connection with any
- 27 or all risks or perils of navigation, transit, or transportation,
- 28 including war risks, on or under any seas, or waters, on land or in the
- 29 air, or while being assembled, packed, crated, baled, compressed, or
- 30 similarly prepared for shipment or while awaiting the same, or during any
- 31 delays, storage, transshipment, or reshipment incidental thereto;

- 1 including marine builders' risks and war risks; and against loss or
- 2 damage to persons or property in connection with or appertaining to
- 3 marine, inland marine, transit, or transportation insurance, including
- 4 loss or damage to either, arising out of or in connection with the
- 5 construction, repair, operation, maintenance, or use of the subject
- 6 matter of such primary insurance, but not including life insurance or
- 7 surety bonds; but, except as specified in this subdivision, marine
- 8 insurance shall not include insurance against loss by reason of bodily
- 9 injury to the person;
- 10 (19) FINANCIAL GUARANTY INSURANCE. (1) Insurance issued in the form
- 11 of a surety bond, insurance policy, or, when issued by an insurer, an
- 12 indemnity contract and any guaranty similar to the foregoing types,
- 13 against financial loss to an insured claimant, obligee, or indemnitee as
- 14 a result of any of the following events:
- 15 (a) Failure of any obligor on any debt instrument or other monetary
- 16 obligation, including common or preferred stock guaranteed under a surety
- 17 bond, insurance policy, or indemnity contract, to pay when due principal,
- 18 interest, premium, dividend, or purchase price of or on such instrument
- 19 or obligation, when such failure is the result of a financial default or
- 20 insolvency, regardless of whether such obligation is incurred directly or
- 21 as guarantor by or on behalf of another obligor that has also defaulted;
- 22 (b) Changes in the levels of interest rates, whether short or long
- 23 term, or the differential in interest rates between various markets or
- 24 products;
- 25 (c) Changes in the rate of exchange of currency;
- 26 (d) Inconvertibility of one currency into another for any reason or
- 27 inability to withdraw funds held in a foreign country resulting from
- 28 restrictions imposed by a governmental authority;
- (e) Changes in the value of specific assets or commodities,
- 30 financial or commodity indices, or price levels in general; or
- 31 (f) Other events which the Director of Insurance determines are

- 1 substantially similar to any of the events described in subdivisions (a)
- 2 through (e) of this subdivision.
- 3 (2) Financial guaranty insurance shall not include:
- 4 (a) Insurance of any loss resulting from any event described in
- 5 subdivisions (19)(1)(a) through (e) of this section if the loss is
- 6 payable only upon the occurrence of any of the following, as specified in
- 7 a surety bond, insurance policy, or indemnity contract:
- 8 (i) A fortuitous physical event;
- 9 (ii) A failure of or deficiency in the operation of equipment; or
- 10 (iii) An inability to extract or recover a natural resource;
- 11 (b) Any individual or schedule public official bond;
- 12 (c) Any contract bond, including bid, payment, or maintenance bond,
- or a performance bond when the bond is guarantying the execution of any
- 14 contract other than a contract of indebtedness or other monetary
- 15 obligation;
- 16 (d) Any court bond required in connection with judicial, probate,
- 17 bankruptcy, or equity proceedings, including waiver, probate, open
- 18 estate, and life tenant bond;
- 19 (e) Any bond running to the federal, state, county, or municipal
- 20 government or other political subdivision as a condition precedent to
- 21 granting of a license to engage in a particular business or of a permit
- 22 to exercise a particular privilege;
- 23 (f) Any loss security bond or utility payment indemnity bond running
- 24 to a governmental unit, railroad, or charitable organization;
- 25 (g) Any lease, purchase, and sale or concessionaire surety bond;
- 26 (h) Credit unemployment insurance, meaning insurance on a debtor, in
- 27 connection with a specific loan or other credit transaction, to provide
- 28 payments to creditor in the event of unemployment of the debtor for the
- 29 installments or other periodic payments becoming due while a debtor is
- 30 unemployed;
- 31 (i) Credit insurance, meaning insurance indemnifying manufacturers,

- 1 merchants, or educational institutions extending credit against loss or
- 2 damage resulting from nonpayment of debts owed to them for goods or
- 3 services provided in the normal course of their business;
- 4 (j) Guaranteed investment contracts issued by life insurance
- 5 companies which provide that the life insurer itself will make specified
- 6 payments in exchange for specific premiums or contributions;
- 7 (k) Funding agreements;
- 8 (1) Synthetic guaranteed investment contracts;
- 9 (m) Guaranteed interest contracts;
- 10 (n) Deposit administration contracts;
- 11 (o) Surety insurance as specified in subdivision (14) of this
- 12 section and mortgage guaranty insurance as specified in subdivision (17)
- 13 of this section;
- 14 (p) Indemnity contracts or similar guaranties to the extent that
- 15 they are not otherwise limited or proscribed by Chapter 44 in which a
- 16 life insurer:
- 17 (i) Guaranties its obligations or indebtedness or the obligations or
- 18 indebtedness of a subsidiary of which it owns more than fifty percent,
- 19 other than a financial guaranty insurance corporation, except that:
- 20 (A) To the extent that any such obligations or indebtedness are
- 21 backed by specific assets, such assets shall at all times be owned by the
- 22 insurer or the subsidiary; and
- 23 (B) In the case of the quaranty of the obligations or indebtedness
- 24 of the subsidiary that is not backed by specific assets of the life
- 25 insurer, such guaranty terminates once the subsidiary ceases to be a
- 26 subsidiary; or
- 27 (ii) Guaranties obligations or indebtedness, including the
- 28 obligation to substitute assets where appropriate, with respect to
- 29 specific assets acquired by a life insurer in the course of normal
- 30 investment activities and not for the purpose of resale with credit
- 31 enhancement, or guaranties obligations or indebtedness acquired by its

- 1 subsidiary if such assets have been:
- 2 (A) Acquired by a special purpose entity, the sole purpose of which
- 3 is to acquire specific assets of the life insurer or the subsidiary and
- 4 issue securities or participation certificates backed by such assets; or
- 5 (B) Sold to an independent third party; or
- 6 (iii) Guaranties obligations or indebtedness of an employee or agent
- 7 of the life insurer; and
- 8 (q) Any other form of insurance covering risks which the director
- 9 determines to be substantially similar to any of the risks described in
- 10 subdivisions (a) through (p) of this subdivision; and
- 11 (20) MISCELLANEOUS INSURANCE. Insurance upon any risk, including but
- 12 not limited to legal expense insurance and mechanical breakdown
- 13 insurance, not included within subdivisions (1) to (19) of this section,
- 14 and which is a proper subject for insurance, not prohibited by law or
- 15 contrary to sound public policy, to be determined by the Department of
- 16 Insurance.
- 17 Sec. 2. Section 44-1981, Reissue Revised Statutes of Nebraska, is
- 18 amended to read:
- 19 44-1981 For purposes of the Title Insurers Act:
- 20 (1) Abstract of title means a compilation in orderly arrangement of
- 21 the materials and facts of record affecting the title to a specific piece
- 22 of land, issued under a certificate certifying to the matters contained
- 23 in such compilation;
- 24 (2) Affiliate means a specific person that directly, or indirectly
- 25 through one or more intermediaries, controls or is controlled by or is
- 26 under common control with the person specified;
- 27 (3) Bona fide employee of the title insurer means an individual who
- 28 devotes substantially all of his or her time to performing services on
- 29 behalf of a title insurer and whose compensation for the services is in
- 30 the form of salary or its equivalent paid by the title insurer;
- 31 (4) Control, including the terms controlling, controlled by, and

- 1 under common control with, means the possession, direct or indirect, of
- 2 the power to direct or cause the direction of the management and policies
- 3 of a person, whether through the ownership of voting securities, by
- 4 contract other than a commercial contract for goods or nonmanagement
- 5 services, or otherwise, unless the power is the result of an official
- 6 position or corporate office held by the person. Control is presumed to
- 7 exist if a person, directly or indirectly, owns, controls, holds with the
- 8 power to vote, or holds proxies representing ten percent or more of the
- 9 voting securities of another person. This presumption may be rebutted by
- 10 a showing that control does not exist in fact. The director may
- 11 determine, after furnishing all persons in interest notice and
- 12 opportunity to be heard and making specific findings of fact to support
- 13 the determination, that control exists in fact, notwithstanding the
- 14 absence of a presumption to that effect;
- 15 (5) Direct operations means that portion of a title insurer's
- 16 operations which are attributable to title insurance business written by
- 17 a bona fide employee of the title insurer;
- 18 (6) Director means the Director of Insurance;
- 19 (7) Escrow means written instruments, money, or other items
- 20 deposited by one party with a depository, escrow agent, or escrow for
- 21 delivery to another party upon the performance of a specified condition
- 22 or the happening of a certain event;
- 23 (8) Escrow, settlement, or closing fee means the consideration for
- 24 supervising or handling the actual execution, delivery, or recording of
- 25 transfer and lien documents and for disbursing funds;
- 26 (9) Foreign title insurer means any title insurer incorporated or
- 27 organized under the laws of any other state of the United States, the
- 28 District of Columbia, or any other jurisdiction of the United States;
- 29 (10) Net retained liability means the total liability retained by a
- 30 title insurer for a single risk, after taking into account any ceded
- 31 liability and collateral, acceptable to the director, maintained by the

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- 1 title insurer;
- 2 (11) Non-United-States title insurer means any title insurer
- 3 incorporated or organized under the laws of any foreign nation or any
- 4 foreign province or territory;
- 5 (12) Person means any natural person, partnership, association,
- 6 cooperative, corporation, trust, or other legal entity;
- 7 (13) Producer of title insurance business has the same meaning as in
- 8 section 44-19,108;
- 9 (14) Qualified financial institution means an institution that is:
- 10 (a) Organized or, in the case of a United States branch or agency
- 11 office of a foreign banking organization, licensed under the laws of the
- 12 United States or any state and has been granted authority to operate with
- 13 fiduciary powers;
- (b) Regulated, supervised, and examined by federal or state
- authorities having regulatory authority over banks and trust companies;
- 16 (c) Insured by the appropriate federal entity; and
- 17 (d) Qualified under any additional rules and regulations adopted and
- 18 promulgated by the director;
- 19 (15) Referral has the same meaning as in section 44-19,108;
- 20 (16) Security or security deposit means funds or other property
- 21 received by a title insurer as collateral to secure an indemnitor's
- 22 obligation under an indemnity agreement pursuant to which the title
- 23 insurer is granted a perfected security interest in the collateral in
- 24 exchange for agreeing to provide coverage in a title insurance policy for
- 25 a specific title exception to coverage;
- 26 (17) Title insurance agent has the same meaning as in section
- 27 44-19, 108;
- 28 (18) Title insurance business or business of title insurance means:
- 29 (a) Issuing as a title insurer or offering to issue as a title
- 30 insurer a title insurance policy;
- 31 (b) Transacting or proposing to transact by a title insurer any of

1 the following activities when conducted or performed in contemplation of

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- 2 or in conjunction with the issuance of a title insurance policy:
- 3 (i) Soliciting or negotiating the issuance of a title insurance
- 4 policy;
- 5 (ii) Guaranteeing, warranting, or otherwise insuring the correctness
- 6 of title searches for all instruments affecting titles to real property,
- 7 any interest in real property, cooperative units, and proprietary leases
- 8 and for all liens or charges affecting the same;
- 9 (iii) Handling of escrows, settlements, or closings;
- 10 (iv) Executing title insurance policies;
- 11 (v) Effecting contracts of reinsurance;—or
- 12 (vi) Searching or examining titles; or
- 13 (vii) Guaranteeing, warranting, or otherwise insuring the
- 14 correctness of the search or filing results obtained from public
- 15 registries established for determining liens or security interests in
- 16 personal property or fixtures;
- 17 (c) Guaranteeing, warranting, or insuring searches or examinations
- 18 of title to real property or any interest in real property;
- 19 (d) Guaranteeing or warranting the status of title as to ownership
- 20 of or liens on real property by any person other than the principals to
- 21 the transaction;—or
- 22 (e) Transacting or proposing to transact any business substantially
- 23 equivalent to any of the activities listed in this subdivision in a
- 24 manner designed to evade the provisions of the Title Insurers Act;
- 25 (f) Guaranteeing, warranting, or insuring the search or filing
- 26 results obtained from public registries established for determining liens
- 27 or security interests in personal property or fixtures; or
- 28 (g) Guaranteeing or warranting adverse claims to title, liens,
- 29 <u>encumbrances upon, or security interests in personal property or fixtures</u>
- 30 by any person other than the principals to the transaction;
- 31 (19) Title insurance commitment means a preliminary commitment,

- 1 report, or binder issued prior to the issuance of a title insurance
- 2 policy containing the terms, conditions, exceptions, and any other
- 3 matters incorporated by reference under which the title insurer is
- 4 willing to issue its title insurance policy;
- 5 (20) Title insurance policy means: a
- 6 (a) A contract insuring or indemnifying owners of, or other persons
- 7 lawfully interested in, real property or any interest in real property,
- 8 against loss or damage arising from any or all of the following
- 9 conditions existing on or before the policy date and not excepted or
- 10 excluded:
- 11 $(\underline{i} \ a)$ Defects in or liens or encumbrances on the insured title;
- 12 $(\underline{ii} \ b)$ Unmarketability of the insured title;
- 13 (<u>iii</u> e) Invalidity, lack of priority, or unenforceability of liens
- or encumbrances on the stated property;
- 15 $(\underline{iv} \ \theta)$ Lack of legal right of access to the land; or
- 16 (v e) Unenforceability of rights in title to the land; or
- 17 <u>(b) A contract insuring or indemnifying owners of personal property</u>
- 18 or secured parties or others interested therein against loss or damage
- 19 pertaining to adverse claims to title, liens, encumbrances upon, or
- 20 <u>security interests in personal property or fixtures, including the</u>
- 21 existence or non-existence of the attachment, perfection, or priority of
- 22 security interests in personal property or fixtures under the Uniform
- 23 <u>Commercial Code or other laws, rules, or regulations establishing</u>
- 24 procedures for the attachment, perfection, or priority of security
- 25 interests in personal property or fixtures, or the accuracy or
- 26 <u>completeness</u> of the search or filing results obtained from public
- 27 <u>registries established for determining liens or security interests in</u>
- 28 personal property or fixtures, and arising from any or all of the
- 29 <u>following conditions not excepted or excluded:</u>
- 30 (i) Other liens or encumbrances on the stated personal property or
- 31 fixtures;

- 1 (ii) Invalidity, lack of priority, or unenforceability of liens or
- 2 <u>other security interests in the stated personal property or fixtures; or</u>
- 3 (iii) Any other matters relating directly or indirectly to the lien
- 4 status of the stated personal property or fixtures;
- 5 (21) Title insurer means any insurer organized under the laws of
- 6 this state for the purpose of transacting the business of title insurance
- 7 and any foreign or non-United-States title insurer authorized to transact
- 8 the business of title insurance in this state; and
- 9 (22) Title plant means a set of records consisting of documents,
- 10 maps, surveys, or entries affecting title to real property or any
- 11 interest in or encumbrance on the property which have been filed or
- 12 recorded in the jurisdiction for which the title plant is established or
- 13 maintained.
- 14 Sec. 3. Original sections 44-201 and 44-1981, Reissue Revised
- 15 Statutes of Nebraska, are repealed.