## LEGISLATURE OF NEBRASKA

## ONE HUNDRED FOURTH LEGISLATURE

## FIRST SESSION

## **LEGISLATIVE BILL 164**

Introduced by Friesen, 34.

Read first time January 12, 2015

Committee: Natural Resources

- 1 A BILL FOR AN ACT relating to natural resources districts; to amend
- 2 sections 13-503 and 13-504, Revised Statutes Cumulative Supplement,
- 3 2014; to provide for biennial budgeting; to harmonize provisions; to
- 4 provide a duty for the Revisor of Statutes; and to repeal the
- 5 original sections.
- 6 Be it enacted by the people of the State of Nebraska,

- 1 Section 1. A natural resources district may adopt either an annual
- 2 <u>or a biennial budget pursuant to the Nebraska Budget Act.</u>
- 3 Sec. 2. Section 13-503, Revised Statutes Cumulative Supplement,
- 4 2014, is amended to read:
- 5 13-503 For purposes of the Nebraska Budget Act, unless the context
- 6 otherwise requires:
- 7 (1) Governing body means the governing body of any county
- 8 agricultural society, elected county fair board, joint airport authority
- 9 formed under the Joint Airport Authorities Act, city or county airport
- 10 authority, bridge commission created pursuant to section 39-868, cemetery
- 11 district, city, village, municipal county, community college, community
- 12 redevelopment authority, county, drainage or levee district, educational
- 13 service unit, rural or suburban fire protection district, historical
- 14 society, hospital district, irrigation district, learning community,
- 15 natural resources district, nonprofit county historical association or
- 16 society for which a tax is levied under subsection (1) of section
- 17 23-355.01, public building commission, railroad transportation safety
- 18 district, reclamation district, road improvement district, rural water
- 19 district, school district, sanitary and improvement district, township,
- 20 offstreet parking district, transit authority, metropolitan utilities
- 21 district, Educational Service Unit Coordinating Council, and political
- 22 subdivision with the authority to have a property tax request, with the
- 23 authority to levy a toll, or that receives state aid;
- 24 (2) Levying board means any governing body which has the power or
- 25 duty to levy a tax;
- 26 (3) Fiscal year means the twelve-month period used by each governing
- 27 body in determining and carrying on its financial and taxing affairs;
- 28 (4) Tax means any general or special tax levied against persons,
- 29 property, or business for public purposes as provided by law but shall
- 30 not include any special assessment;
- 31 (5) Auditor means the Auditor of Public Accounts;

- 1 (6) Cash reserve means funds required for the period before revenue
- 2 would become available for expenditure but shall not include funds held
- 3 in any special reserve fund;
- 4 (7) Public funds means all money, including nontax money, used in
- 5 the operation and functions of governing bodies. For purposes of a
- 6 county, city, or village which has a lottery established under the
- 7 Nebraska County and City Lottery Act, only those net proceeds which are
- 8 actually received by the county, city, or village from a licensed lottery
- 9 operator shall be considered public funds, and public funds shall not
- 10 include amounts awarded as prizes;
- 11 (8) Adopted budget statement means a proposed budget statement which
- 12 has been adopted or amended and adopted as provided in section 13-506.
- 13 Such term shall include additions, if any, to an adopted budget statement
- 14 made by a revised budget which has been adopted as provided in section
- 15 13-511;
- 16 (9) Special reserve fund means any special fund set aside by the
- 17 governing body for a particular purpose and not available for expenditure
- 18 for any other purpose. Funds created for (a) the retirement of bonded
- 19 indebtedness, (b) the funding of employee pension plans, (c) the purposes
- 20 of the Political Subdivisions Self-Funding Benefits Act, (d) the purposes
- 21 of the Local Option Municipal Economic Development Act, (e) voter-
- 22 approved sinking funds, or (f) statutorily authorized sinking funds shall
- 23 be considered special reserve funds;
- 24 (10) Biennial period means the two fiscal years comprising a
- 25 biennium commencing in odd-numbered or even-numbered years used by a
- 26 city, natural resources district, or village in determining and carrying
- 27 on its financial and taxing affairs; and
- 28 (11) Biennial budget means (a) a budget by a city of the primary or
- 29 metropolitan class that adopts a charter provision providing for a
- 30 biennial period to determine and carry on the city's financial and taxing
- 31 affairs, (b) or a budget by a city of the first or second class or

- 1 village that provides for a biennial period to determine and carry on the
- 2 city's or village's financial and taxing affairs, or (c) a budget by a
- 3 natural resources district that provides for a biennial period to
- 4 <u>determine</u> and carry on the natural resources district's financial and
- 5 <u>taxing affairs</u>.
- 6 Sec. 3. Section 13-504, Revised Statutes Cumulative Supplement,
- 7 2014, is amended to read:
- 8 13-504 (1) Each governing body shall annually or biennially, as the
- 9 case may be, prepare a proposed budget statement on forms prescribed and
- 10 furnished by the auditor. The proposed budget statement shall be made
- 11 available to the public by the political subdivision prior to publication
- of the notice of the hearing on the proposed budget statement pursuant to
- 13 section 13-506. A proposed budget statement shall contain the following
- 14 information, except as provided by state law:
- 15 (a) For the immediately preceding fiscal year or biennial period,
- 16 the revenue from all sources, including motor vehicle taxes, other than
- 17 revenue received from personal and real property taxation, allocated to
- 18 the funds and separately stated as to each such source: The unencumbered
- 19 cash balance at the beginning and end of the year or biennial period; the
- 20 amount received by taxation of personal and real property; and the amount
- 21 of actual expenditures;
- 22 (b) For the current fiscal year or biennial period, actual and
- 23 estimated revenue from all sources, including motor vehicle taxes,
- 24 allocated to the funds and separately stated as to each such source: The
- 25 actual unencumbered cash balance available at the beginning of the year
- 26 or biennial period; the amount received from personal and real property
- 27 taxation; and the amount of actual and estimated expenditures, whichever
- 28 is applicable. Such statement shall contain the cash reserve for each
- 29 fiscal year or biennial period and shall note whether or not such reserve
- 30 is encumbered. Such cash reserve projections shall be based upon the
- 31 actual experience of prior years or biennial periods. The cash reserve

- 1 shall not exceed fifty percent of the total budget adopted exclusive of
- 2 capital outlay items;
- 3 (c) For the immediately ensuing fiscal year or biennial period, an
- 4 estimate of revenue from all sources, including motor vehicle taxes,
- 5 other than revenue to be received from taxation of personal and real
- 6 property, separately stated as to each such source: The actual or
- 7 estimated unencumbered cash balances, whichever is applicable, to be
- 8 available at the beginning of the year or biennial period; the amounts
- 9 proposed to be expended during the year or biennial period; and the
- 10 amount of cash reserve, based on actual experience of prior years or
- 11 biennial periods, which cash reserve shall not exceed fifty percent of
- 12 the total budget adopted exclusive of capital outlay items;
- 13 (d) A statement setting out separately the amount sought to be
- 14 raised from the levy of a tax on the taxable value of real property (i)
- 15 for the purpose of paying the principal or interest on bonds issued by
- 16 the governing body and (ii) for all other purposes;
- 17 (e) A uniform summary of the proposed budget statement, including
- 18 each proprietary function fund included in a separate proprietary budget
- 19 statement prepared pursuant to the Municipal Proprietary Function Act,
- 20 and a grand total of all funds maintained by the governing body;
- 21 (f) For municipalities, a list of the proprietary functions which
- 22 are not included in the budget statement. Such proprietary functions
- 23 shall have a separate budget statement which is approved by the city
- 24 council or village board as provided in the Municipal Proprietary
- 25 Function Act; and
- 26 (g) For school districts and educational service units, a separate
- 27 identification and description of all current and future costs to the
- 28 school district or educational service unit which are reasonably
- 29 anticipated as a result of any contract, and any adopted amendments
- 30 thereto, for superintendent services to be rendered to such school
- 31 district or administrator services to be rendered to such educational

- 1 service unit.
- 2 (2) The actual or estimated unencumbered cash balance required to be
- 3 included in the budget statement by this section shall include deposits
- 4 and investments of the political subdivision as well as any funds held by
- 5 the county treasurer for the political subdivision and shall be
- 6 accurately stated on the proposed budget statement.
- 7 (3) The political subdivision shall correct any material errors in
- 8 the budget statement detected by the auditor or by other sources.
- 9 Sec. 4. The Revisor of Statutes shall assign section 1 of this act
- 10 within Chapter 2, article 32.
- 11 Sec. 5. Original sections 13-503 and 13-504, Revised Statutes
- 12 Cumulative Supplement, 2014, are repealed.