Kathy Tenopir May 19, 2015 471-0058

LB 468

Revision: 02 FISCAL NOTE LEGISLATIVE FISCAL ANALYST ESTIMATE

Revised due to the adoption of AM1582, May 18, 2015

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)							
	FY 201	5-16	FY 2016-17				
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE			
GENERAL FUNDS		(660,000)		(660,000)			
CASH FUNDS	43,549						
FEDERAL FUNDS							
OTHER FUNDS							
TOTAL FUNDS	43,549	(660,000)		(660,000)			

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB468 as amended by AM1582, amends the Judges' Retirement Act as follows.

Benefit Changes for new members hired on or after July 1, 2015.

- Final salary is averaged over 5 years versus the current 3 years.
- A 1% Cost-Of-Living-Adjustment (COLA) versus the current 2.5%.
- Supplemental COLA of an additional 1.5% if the plan is over 100% funded.
- Member contribution rate is set at 10% versus the current 9%.
- Member contribution rate does not decrease after 20 years.

Funding Changes beginning July 1, 2015.

- Beginning July 1, 2015, re-directs \$2 each from civil, criminal, traffic and probate case docket fees from the General Fund to the Judges' Retirement Fund. It is estimated to generate approximately \$660,000 annually.
- Beginning July 1, 2017, redirects \$4 each from civil, criminal, traffic and probate case docket fees from the General Fund to the Judges' Retirement Fund. It is estimated to generate approximately \$1,320,000 annually.

The estimated impact of LB468 as amended by AM1582 is estimated as follows.

Impact to the Judges' Retirement Plan.

An actuarial study conducted by Cavanaugh Macdonald (March 17, 2015) indicates the above cited benefit and funding changes result in a savings to the plan assuming that all actuarial assumptions, including the 8% assumed investment return, are met each year.

Fiscal Years	Currently Additional State GF Required*	Redirection of Court Fees per LB468 as amended	LB468 provisions as Amended – Additional State GF Required **
FY2015-16	624,000	660,000	0
FY2016-17	676,000	660,000	0
FY2017-18	590,000	1,320,000	0
FY2018-19	647,000	1,320,000	0
FY2019-20	835,000	1,320,000	0

*Source: Cavanaugh Macdonald Consulting, Presentation to the Nebraska Retirement Systems Committee, November 19, 2014. ** Source: Cavanaugh Macdonald Consulting, Judges Retirement System Cost Study, March 17, 2015.

Impact to the Nebraska Public Employees Retirement Systems (NPERS)

NPERS indicates one-time costs for computer programming (\$26,549); educational and training materials (\$3,000); and the above cited actuarial study (\$14,000). Total one-time costs are estimated at \$43,549 Cash Funds.

Impact to the State

As a result of the re-direction of \$2 in docket fees for FY2015-16 and FY2016-17 from the General Fund to the Judges' Retirement Fund, there is a loss of revenue to the General Fund estimated at \$660,000 per year. For FY2017-18 and beyond the loss of revenue to the General Fund due to the re-direction of \$4 in docket fees is estimated at \$1,320,000 per year.

Impact to Douglas County

Douglas County anticipates some other overhead/administrative costs in order to comply with the new reporting and compliance requirements that accompany the fee provisions.

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES							
LB: 468	AM: 1172	AGENCY/PC	AGENCY/POLT. SUB: Neb. Public Employee Retirement Systems				
REVIEWED BY	REVIEWED BY: Gary Bush DATE: 4/17/15 PHONE: 471-4161						
COMMENTS:	The estimate of costs to	o implement the bil	I appears to be reasonabl	le. An ac	tuarial study has already been		
completed.							
The estimate of additional court fees being diverted from the General Fund to the Judges Retirement System appears to be							

conservative. The shifting of fees results in a General Fund revenue loss. It is estimated that beginning July 1, 2017, the amount diverted would approach \$1 million.

The number of court cases being heard in Nebraska is declining and this will impact on how much in fees are generated to be put into the Judges Retirement System.

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES					
LB: 468 AM: 1172 AGENCY/POLT. SUB: Supreme Court					
REVIEWED BY: Gary Bush			DATE: 4/22/15	PHONE: 471-4161	
COMMENTS: No basis to disagree with estimate provided by the Supreme Court.					

Based on information provided by the Supreme Court, the reduction in General Fund revenues could exceed \$1 million a year once the amount shifted to the Judges Retirement System reaches \$5 per case.

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES					
LB: 468 AM: 1172 AGENCY/POLT. SUB: Douglas County					
REVIEWED BY: Ga	ary Bush		DATE: 4/22/15	PHONE: 471-4161	
COMMENTS: No basis to disagree with estimate provided by Douglas County for the two diversion program stated in the					
fiscal note.					

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES					
LB: 468 AM: 1172 AGENCY/POLT. SUB: City of Lincoln					
REVIEWED BY: Gary Bush			DATE: 4/22/15	PHONE: 471-4161	
COMMENTS: No basis to disagree with estimate provided by the city.					

Please complete <u>ALL</u> (5) blanks in the first three lines.

LB ⁽¹⁾ 468 A	M1172			FISCAL NOTE			
State Agency OR Po	litical Subdivision Name: ⁽²⁾	Nebraska Publi	c Employee Retirement	Systems (NPERS)			
Prepared by: ⁽³⁾	Randy Gerke	Date Prepared: ⁽⁴⁾	4/16/2015 Phone:	(5) (402) 471-9495			
ESTIMATE PROVIDED BY STATE AGENCY OR POLITICAL SUBDIVISION							
	FY 201	5-16	FY 90	916-17			
	EXPENDITURES	<u>REVENUE</u>	EXPENDITURES	<u>REVENUE</u>			
GENERAL FUND	s						
CASH FUNDS	\$43,548.75		0				
FEDERAL FUNDS	5						
OTHER FUNDS		\$841,500		\$841,500			
TOTAL FUNDS	\$43,548.75		0				

Explanation of Estimate: LB 468 would change the Judges plan. AM1172 combines the original LB468 and LB602 AM308 and adds new provisions for fees. It would change the benefit calculation method for new hires, change the contribution rates for new hires and change the cost of living adjustments for new hires. This creates a second tier for member of the Judges plan. The bill as amended also changes what fees are received for the Judges Retirement system.

There would be one time operational costs to the plan of \$26,548.75 for computer programming. (OCIO Programmer 335 hours x \$79.25)

Included in this fiscal note is \$3,000 for educational and training materials.

There would also be an actuarial study needed to determine the impact to the plan for the change in provisions of this bill. This would result in a one-time cost of \$14,000.

There will be ongoing costs to maintain a separate tier for this plan when the separate tier becomes fully operational with many members.

A provision of this bill diverts court fee money normally going into the general fund to the Judges Retirement System. There is an estimate based on data from the court system that shows an increase in retirement fee income for the Judges system of \$660,000 for both years of the biennium. This number would increase for the next biennium.

This bill also provides for fees to be collected from cases referred to pretrial diversion programs. It is unclear exactly how many of these programs and diversion cases there are. There will be diversion programs that are operated through the County and City Attorneys. There will be diversion programs for juveniles, adults and traffic offenses. NPERS has received an estimate that there are approximately 30,250 current cases. Based on this number this amendment would generate \$181,500 for plan funding. Each diversion program would be considered a reporting entity and report information separate from the courts. At this time, the number of new reporting entities is unknown but likely would be from each of Nebraska counties as well as some of the larger Nebraska cites. This would have the potential of adding many more reporting agents to monitor who will be reporting information to NPERS

BREAKDOWN BY MAJOR OBJECTS OF EXPENDITURE

Personal Services:	NUMBER O	F POSITIONS	2015-16	2016-17	
POSITION TITLE	<u>15-16</u>	<u>16-17</u>	EXPENDITURES	EXPENDITURES	
Benefits					
Operating			\$43,548.75	0	
Travel					
Capital outlay					
Aid					
Capital improvements					
TOTAL			\$43,548.75	0	

Please complete <u>ALL</u> (5) blanks in the first three lines.

LB ⁽¹⁾ 468, 2	AM1172				FISCAL NOTE
State Agency OR P	olitical Subdivision Name: ⁽²⁾	Supreme Court			
Prepared by: ⁽³⁾	Eric Asboe	Date Prepared: ⁽⁴⁾	4/16/15	Phone: (5)	471-4138
	ESTIMATE PROVIDED	BY STATE AGENO	Y OR POLITICAL	SUBDIVISIC	DN
	<u>FY 201</u> <u>EXPENDITURES</u>	<u>5-16</u> <u>REVENUE</u>	<u>EXPENDITI</u>	<u>FY 2016</u> J <u>RES</u>	- <u>17</u> <u>REVENUE</u>
GENERAL FUNI	DS				
CASH FUNDS					
FEDERAL FUND	S				
OTHER FUNDS					
TOTAL FUNDS					

2015

Explanation of Estimate:

LB 468, as amended by AM1172, does not create a fiscal impact for the Supreme Court budget. However, revenue, to fund the judges retirement system, will increase from diversion program fees and a shift of a portion of court fees currently deposited in the General Fund.

<u>BREAKDOWN BY MAJOR OBJECTS OF EXPENDITURE</u>							
NUMBER OI	F POSITIONS	2015-16	2016-17				
<u>15-16</u>	<u>16-17</u>	EXPENDITURES	EXPENDITURES				
-							
	·						
	<u> </u>						
	NUMBER OF	NUMBER OF POSITIONS 15-16 16-17	NUMBER OF POSITIONS 2015-16 15-16 16-17 EXPENDITURES				

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LB468/AM1	172 ⁽¹⁾	Change benefit and contribution provisions relating to judges retirement					FISCAL NOTE
State Agency OR P	Political Su	ıbdivision Name: (2)		DOUGLAS	COUNTY,	NEBRASKA	
Prepared by: ⁽³⁾	DOUGL	S SAN MARTIN, AS COUNTY ISTRATION	Date Prepa	,	21/15	Phone: ⁽⁵⁾	402.444.5116

ESTIMATE PROVIDED BY STATE AGENCY OR POLITICAL SUBDIVISION

	FY 2015	-16	<u>FY 2016-17</u>		
	EXPENDITURES <u>REVENUE</u>		EXPENDITURES	<u>REVENUE</u>	
GENERAL FUNDS	\$1,692+	N/A	\$1,692+	N/A	
CASH FUNDS					
FEDERAL FUNDS		. <u></u>			
OTHER FUNDS					
TOTAL FUNDS	\$1,692+	N/A	\$1,692+	N/A	

Explanation of Estimate:

Douglas County anticipates the following costs as an impact of AM1172:

County Attorney Adult Diversion: Estimate of 144 cases/year @ \$6 per case = \$864.00; this is in addition to the existing \$6/case that is charged as part of court fees. [144 cases went to adult diversion in 2014]

CMHC Mental Health Diversion: Estimate of 138 cases/year @ \$6 per case = \$828.00; this is in addition to the existing \$6/case that is charged as part of court fees. [138 cases went to mental health diversion in 2014; includes a mix of County Attorney and City Prosecutor referrals]

In addition, the County anticipates other overhead/administrative costs in order to comply with the new reporting and compliance requirements that accompany the fee provisions in the amendment.

BREAKI	DOWN BY MA.	JOR OBJECTS O	F EXPENDITURE	
Personal Services:				
	NUMBER OF POSITIONS		2015-16	2016-17
POSITION TITLE	<u>15-16</u>	<u>16-17</u>	EXPENDITURES	EXPENDITURES
Deve Cto				·
Benefits				
Operating				
Travel				
Capital outlay				
Aid				
Capital improvements				
TOTAL			N/A	N/A

Please complete \underline{ALL} (5) blanks in the first three lines.

LB ⁽¹⁾ AM1172 (LB468)				FISCAL NOTE
State Agency OR Political S	ubdivision Name: ⁽²⁾	City of Lincoln			
Prepared by: ⁽³⁾ Steve	Hubka	Date Prepared: ⁽⁴⁾	4/17/15	Phone: (5)	402 441-7412
E	STIMATE PROVIDED	BY STATE AGENC	<u>Y OR POLITICAL S</u>	UBDIVISIO	<u>DN</u>
FY 201		5-16		FY 2016-17	
	EXPENDITURES	REVENUE	EXPENDITU	RES	REVENUE
GENERAL FUNDS	\$0		\$0		
CASH FUNDS	\$0		\$0		
FEDERAL FUNDS					
OTHER FUNDS					
TOTAL FUNDS	\$0		\$0		
Explanation of Estimate:					

BREAK	DOWN BY MA.	JOR OBJECTS O	F EXPENDITURE	
Personal Services:				
	NUMBER OF POSITIONS		2015-16	2016-17
POSITION TITLE	<u>15-16</u>	<u>16-17</u>	EXPENDITURES	EXPENDITURES
Benefits			\$	\$0
Operating				
Travel				
Capital outlay				
Aid				
Capital improvements				
TOTAL			\$0	\$0

This amendment has no fiscal impact to Lincoln.