Kathy Tenopir April 27, 2015 471-0058

LB 468

Revision: 01

FISCAL NOTE

LEGISLATIVE FISCAL ANALYST ESTIMATE

Revised due to the adoption of AM1172

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)					
	FY 201	5-16	FY 20)16-17	
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE	
GENERAL FUNDS		(660,000)		(660,000)	
CASH FUNDS	43,549				
FEDERAL FUNDS					
OTHER FUNDS					
TOTAL FUNDS	43,549	(660,000)		(660,000)	

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB468 as amended by AM1172, amends the Judges' Retirement Act as follows.

Benefit Changes for new members hired on or after July 1, 2015.

- Final salary is averaged over 5 years versus the current 3 years.
- A 1% Cost-Of-Living-Adjustment (COLA) versus the current 2.5%.
- Supplemental COLA of an additional 1.5% if the plan is over 100% funded.
- Member contribution rate is set at 10% versus the current 9%.
- Member contribution rate does not decrease after 20 years.

Funding Changes beginning July 1, 2015.

- Adds a \$6 fee to adult and traffic pre-trial diversion participants. It is estimated to impact approximately 30,000 participants and generate approximately \$180,000 annually.
- Beginning July 1, 2015, re-directs \$2 each from civil, criminal, traffic and probate case docket fees from the General Fund to the Judges' Retirement Fund. It is estimated to generate approximately \$660,000 annually.
- Beginning July 1, 2017, redirects \$3 each from civil, criminal, traffic and probate case docket fees from the General Fund to the Judges' Retirement Fund. It is estimated to generate approximately \$990,000 annually.

The estimated impact of LB468 as amended by AM1172 is estimated as follows.

Impact to the Judges' Retirement Plan.

An actuarial study conducted by Cavanaugh Macdonald (March 17, 2015) indicates the above cited benefit and funding changes result in a savings to the plan assuming that all actuarial assumptions, including the 8% assumed investment return, are met each year.

Fiscal Years	Current Provisions – Additional State GF Contributions*	Increase/Redirection of Court Fees per LB468 as amended	LB468 provisions as Amended – Additional State GF Contributions **
FY2015-16	624,000	840,000	0
FY2016-17	676,000	840,000	0
FY2017-18	590,000	1,170,000	0
FY2018-19	647,000	1,170,000	0
FY2019-20	835,000	1,170,000	0

^{*}Source: Cavanaugh Macdonald Consulting, Presentation to the Nebraska Retirement Systems Committee, November 19, 2014.

Impact to the Nebraska Public Employees Retirement Systems (NPERS)

NPERS indicates one-time costs for computer programming (\$26,549); educational and training materials (\$3,000); and the above cited actuarial study (\$14,000). Total one-time costs are estimated at \$43,549 Cash Funds.

Impact to the State

As a result of the re-direction of \$2 in docket fees for FY2015-16 and FY2016-17 from the General Fund to the Judges' Retirement Fund, there is a loss of revenue to the General Fund of approximately \$660,000 per year. For FY2017-18 the loss of revenue to the General Fund is estimated at \$990,000.

^{**} Source: Cavanaugh Macdonald Consulting, Judges Retirement System Cost Study, March 17, 2015.

Impact to Douglas County

Douglas County anticipates some other overhead/administrative costs in order to comply with the new reporting and compliance requirements that accompany the fee provisions.

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES				
LB: 468 AM: 1172 AGENCY/POLT. SUB: Neb. Public Employee Retirement Systems				
REVIEWED BY: Gary Bush			DATE: 4/17/15	PHONE: 471-4161

COMMENTS: The estimate of costs to implement the bill appears to be reasonable. An actuarial study has already been completed.

The estimate of additional court fees being diverted from the General Fund to the Judges Retirement System appears to be conservative. The shifting of fees results in a General Fund revenue loss. It is estimated that beginning July 1, 2017, the amount diverted would approach \$1 million.

The number of court cases being heard in Nebraska is declining and this will impact on how much in fees are generated to be put into the Judges Retirement System.

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES				
LB: 468 AM: 1172 AGENCY/POLT. SUB: Douglas County				
REVIEWED BY: Gary Bush DATE: 4/22/15 PHONE: 471-4161				PHONE: 471-4161
COMMENTS: No basis to disagree with estimate provided by Douglas County for the two diversion program stated in the				
fiscal note.				

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES					
LB: 468	AM: 1172	AGENCY/POLT. SUB: Supreme Court			
REVIEWED BY: Ga	REVIEWED BY: Gary Bush DATE: 4/22/15 PHONE: 471-4161				
COMMENTS: No b	COMMENTS: No basis to disagree with estimate provided by the Supreme Court.				
Based on information provided by the Supreme Court, the reduction in General Fund revenues could exceed \$1 million a					
year once the amount shifted to the Judges Retirement System reaches \$5 per case.					

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES			
LB: 468 AM: 1172 AGENCY/POLT. SUB: City of Lincoln			
REVIEWED BY: Gary Bush DATE: 4/22/15 PHONE: 471-4161			PHONE: 471-4161
COMMENTS: No basis to disagree with estimate provided by the city.			

LB ⁽¹⁾ 468 A	AM1172			FISCAL NOTE			
State Agency OR Political Subdivision Name: (2) Prepared by: (3) Randy Gerke		Nebraska Publi	Nebraska Public Employee Retirement Systems (NPERS)				
		_ Date Prepared: (4)	4/16/2015 Phon	ne: (5) (402) 471-9495			
	ESTIMATE PROVIDE	D BY STATE AGENO	CY OR POLITICAL SUBDI	IVISION			
	FY 90	015-16	FY	2016-17			
	EXPENDITURES	<u>REVENUE</u>	EXPENDITURES	REVENUE			
GENERAL FUN	DS						
CASH FUNDS	\$43,548.75		0				
FEDERAL FUNI	OS						
OTHER FUNDS		\$841,500		\$841,500			
TOTAL FUNDS	\$43.548.75		0				

Explanation of Estimate: LB 468 would change the Judges plan. AM1172 combines the original LB468 and LB602 AM308 and adds new provisions for fees. It would change the benefit calculation method for new hires, change the contribution rates for new hires and change the cost of living adjustments for new hires. This creates a second tier for member of the Judges plan. The bill as amended also changes what fees are received for the Judges Retirement system.

There would be one time operational costs to the plan of \$26,548.75 for computer programming. (OCIO Programmer 335 hours x \$79.25)

Included in this fiscal note is \$3,000 for educational and training materials.

There would also be an actuarial study needed to determine the impact to the plan for the change in provisions of this bill. This would result in a one-time cost of \$14,000.

There will be ongoing costs to maintain a separate tier for this plan when the separate tier becomes fully operational with many members.

A provision of this bill diverts court fee money normally going into the general fund to the Judges Retirement System. There is an estimate based on data from the court system that shows an increase in retirement fee income for the Judges system of \$660,000 for both years of the biennium. This number would increase for the next biennium.

This bill also provides for fees to be collected from cases referred to pretrial diversion programs. It is unclear exactly how many of these programs and diversion cases there are. There will be diversion programs that are operated through the County and City Attorneys. There will be diversion programs for juveniles, adults and traffic offenses. NPERS has received an estimate that there are approximately 30,250 current cases. Based on this number this amendment would generate \$181,500 for plan funding. Each diversion program would be considered a reporting entity and report information separate from the courts. At this time, the number of new reporting entities is unknown but likely would be from each of Nebraska counties as well as some of the larger Nebraska cites. This would have the potential of adding many more reporting agents to monitor who will be reporting information to NPERS

<u>BREAKI</u>	OOWN BY MAJ	OR OBJECTS O	F EXPENDITURE	
Personal Services:				
	NUMBER OF	POSITIONS	2015-16	2016-17
POSITION TITLE	<u>15-16</u>	<u>16-17</u>	EXPENDITURES	EXPENDITURES
Benefits				
Operating			\$43,548.75	0
Travel				
Capital outlay				
Aid				
Capital improvements				
TOTAL			\$43,548.75	0

LB468/AM1172⁽¹⁾

Change benefit and contribution provisions relating to judges retirement

FISCAL NOTE

State Agency OR P	olitical Subdivision Name: (2)	_	DOUGLAS COUN	TY, NEBRASKA	
Prepared by: (3)	MARCOS SAN MARTIN, DOUGLAS COUNTY ADMINISTRATION	Date Prepai	4/21/15 red: (4)	Phone: (5)	402.444.5116

ESTIMATE PROVIDED BY STATE AGENCY OR POLITICAL SUBDIVISION

	<u>FY 2015-16</u>		<u>FY 2016-17</u>		
	EXPENDITURES	<u>REVENUE</u>	EXPENDITURES	<u>REVENUE</u>	
GENERAL FUNDS	\$1,692+	N/A	\$1,692+	N/A	
CASH FUNDS					
FEDERAL FUNDS					
OTHER FUNDS					
TOTAL FUNDS	\$1 , 692+	N/A	\$1 , 692+	N/A	

Explanation of Estimate:

Douglas County anticipates the following costs as an impact of AM1172:

County Attorney Adult Diversion: Estimate of 144 cases/year @ \$6 per case = \$864.00; this is in addition to the existing \$6/case that is charged as part of court fees. [144 cases went to adult diversion in 2014]

CMHC Mental Health Diversion: Estimate of 138 cases/year @ \$6 per case = \$828.00; this is in addition to the existing \$6/case that is charged as part of court fees. [138 cases went to mental health diversion in 2014; includes a mix of County Attorney and City Prosecutor referrals]

In addition, the County anticipates other overhead/administrative costs in order to comply with the new reporting and compliance requirements that accompany the fee provisions in the amendment.

BREAKD	OWN BY MA.	JOR OBJECTS O	<u>F EXPENDITURE</u>	
Personal Services:				
	NUMBER OF	F POSITIONS	2015-16	2016-17
POSITION TITLE	<u>15-16</u>	<u>16-17</u>	EXPENDITURES	EXPENDITURES
Benefits				
Operating				
Travel				
Capital outlay				
Aid				
Capital improvements				
TOTAL			N/A	N/A

LB ⁽¹⁾ 468, AM1172			FISCAL NOTE
State Agency OR Political Subdivision Name: (2)	Supreme Court		
Prepared by: (3) Eric Asboe	Date Prepared: (4)	4/16/15 Phone: (5)	471-4138
ESTIMATE PROVID	ED BY STATE AGENCY	OR POLITICAL SUBDIVISION	ON
FY 9	015-16	FY 2016	S-17
EXPENDITURES	<u>REVENUE</u>	EXPENDITURES	REVENUE
GENERAL FUNDS			
CASH FUNDS			
FEDERAL FUNDS		<u></u>	
OTHER FUNDS			
TOTAL FUNDS			
LB 468, as amended by AM1172, does not revenue, to fund the judges retirement syst of court fees currently deposited in the General Repeatable of the court fees currently deposited in the General Repeatable of the court fees currently deposited in the General Repeatable of the court fees currently deposited in the General Repeatable of the court fees currently deposited in the General Repeatable of the court fees currently deposited in the General Repeatable of the court fees currently deposited in the General Repeatable of the court fees currently deposited in the General Repeatable of the court fees currently deposited in the General Repeatable of the court fees currently deposited in the General Repeatable of the court fees currently deposited in the General Repeatable of the court fees currently deposited in the General Repeatable of the court fees currently deposited in the General Repeatable of the court fees currently deposited in the General Repeatable of the court fees currently deposited in the General Repeatable of the court fees currently deposited in the General Repeatable of the court fees currently deposited in the General Repeatable of the court fees currently deposited in the General Repeatable of the court fees currently deposited in the currently deposited in the court fees currently deposited in the currently de	stem, will increase fror	n diversion program fees ar	
Personal Services:		OF EXPENDITURE	
	MBER OF POSITIONS 15-16 16-17	2015-16 EXPENDITURES	2016-17 EXPENDITURES
Benefits			
Operating			
Travel			
Capital outlay			
Aid			
Capital improvements		·	
TOTAL			

LB ⁽¹⁾ AM1172 (LB468)				FISCAL NOTE					
State Agency OR Political S	Subdivision Name: (2)	City of Lincoln								
Prepared by: (3) Steve	Hubka	Date Prepared: (4	4/17/15	Phone: (5)	402 441-7412					
E	STIMATE PROVIDE	D BY STATE AGE	NCY OR POLITICAL	SUBDIVISIO	ON					
	FY 2015-16 FY 2016-17									
	EXPENDITURES	REVENUE	EXPENDITU		REVENUE					
GENERAL FUNDS	\$0		\$0							
CASH FUNDS	\$ 0		\$0							
FEDERAL FUNDS										
OTHER FUNDS			_							
TOTAL FUNDS	\$0		\$0							
Explanation of Estimate:										
r										
Personal Services:	<u>BREAKDOWN</u>	<u>N BY MAJOR OBJEC</u>	CTS OF EXPENDITU	<u>RE</u>						
		MBER OF POSITIO			2016-17					
POSITION TI	<u> </u>	<u>5-16</u> <u>16-17</u>	EXPENDITI	<u>JRES</u>	EXPENDITURES					
Benefits			\$		\$0					
Operating										
Travel										
Capital outlay										
Aid										
Capital improvements										
TOTAL			\$0		\$0					

This amendment has no fiscal impact to Lincoln.

$LB^{(1)}$	468							FISCAL NOTE
State Agency OR Political Subdivision Name: (2)				City	of Omaha			
Prepared by: (3) Tyler Leimer			Date	Prepared: (4)	4/13/2015	Phone: (5)	(402) 669-5583	
		E	STIMATE PROV	IDED BY	STATE AGEN	CY OR POLITIC	CAL SUBDIVIS	ION
			EXPENDITURES	<u>2015-16</u> <u>S</u>	REVENUE	<u>EXPENDI</u>	<u>FY 2016</u> TURES	<u>-17</u> <u>REVENUE</u>
GENER	RAL FUNI	OS						
CASH I	FUNDS							
FEDER	RAL FUNI	OS						
OTHE	R FUNDS							
TOTAL	L FUNDS			= <u></u>		. <u> </u>		
Explana	ation of Es	stimate:						
NO FIS	SCAL IMI	PACT						
			BREAKDO	WN BY MA	AJOR OBJECT	S OF EXPENDIT	<u>rure</u>	
Persona	al Services	5 :		HIMPED C	OF POSITIONS	S 2015-	16	2016-17
POSITION TITLE			15-16	16-17	EXPENDI		EXPENDITURES	
Benefit	s							
Operati	ing							
Travel.								
Capital	outlay							
Aid								
Capital	improven	nents						
TO	TAL							