PREPARED BY: DATE PREPARED: PHONE: Sandy Sostad February 04, 2016 471-0054

LB 1063

Revision: 00

FISCAL NOTE

LEGISLATIVE FISCAL ANALYST ESTIMATE

ESTIMATE OF FISCAL IMPACT – STATE AGENCIES (See narrative for political subdivision estimates)							
	FY 201	16-17	FY 2017-18				
	EXPENDITURES	REVENUE	EXPENDITURES	REVENUE			
GENERAL FUNDS			\$71,496,366				
CASH FUNDS							
FEDERAL FUNDS							
OTHER FUNDS							
TOTAL FUNDS			\$71,496,366	_			

Any Fiscal Notes received from state agencies and political subdivisions are attached following the Legislative Fiscal Analyst Estimate.

LB 1063 changes the formula which provides state aid to schools pursuant to the Tax Equity and Educational Opportunities Support Act (TEEOSA). The fiscal estimate for FY2017-18 is based upon a comparison of the estimated aid that will be distributed in FY2016-17 per current law, using the preliminary certification of state aid, and the aid that will be allocated per LB 1063. The provisions of the bill take effect for the state aid distribution beginning in FY2017-18.

<u>CHANGES TO NEEDS IN THE TEEOSA FORMULA</u>: The bill changes a component used to compute school district needs in the state aid formula. The change will have a fiscal impact as follows:

<u>Averaging Adjustment</u>: The levy criteria used in the averaging adjustment in the formula are eliminated beginning in FY2017-18. The averaging adjustment increases need for districts with 900 or more formula students whose basic funding per student is less than an averaging adjustment threshold. Elimination of the averaging adjustment levy criteria decreases state aid by an estimated \$324,569 in FY18.

CHANGES TO RESOURCES IN THE TEEOSA FORMULA:

Student Support Aid: The bill replaces current aid provided through the formula as allocated income taxes and establishes a student support aid based upon the income tax liability of residents of school districts. The Tax Commissioner is to certify total income taxes of resident individuals in the prior year to the State Department of Education. The department is to use 3% of prior year income tax liability to compute student support aid in FY18, 4% for FY19 and 5% for FY20 and each year thereafter. The amount of income taxes determined by the percentage is then divided by statewide formula students to determine the amount of aid per student.

The amount of aid is paid directly to each school district and is not an accountable receipt for state aid purposes. The addition of student support aid increases state aid by \$56.4 million in FY18, \$75.9 million in FY19 and an estimated \$94.9 million in FY20.

Minimum Levy Adjustment: The minimum levy adjustment is eliminated in FY18. The adjustment reduces aid for any school with a general fund levy that is less than \$.95. The elimination of the adjustment increases state aid by \$8.1 million in FY18.

Net Option Funding/Allocated Income Taxes: LB 1063 eliminates current funding for the allocated income tax component of the formula and changes the amount of net option funding. Currently, the amount of option funding for a district is the net number of option students times the statewide average basic funding per formula student. LB 1063 provides net option funding based on the net number of option students times 85% of the difference between the statewide average basic funding per formula student minus the student support aid received per formula student. The change in net option aid and the elimination of allocated income taxes increases state aid by \$6.7 million in FY18.

PROPERTY TAX REDUCTION: The Property Tax Administrator is to certify the amount of student support aid for each school to the county clerk having territory in the school district. The county clerk is to calculate the student support aid reduction to the maximum property tax levy which is equal to student support aid certified for the affected fiscal year. This reduces property taxes by the amount of student support aid received by a district. Property taxes will decrease statewide by an estimated \$56.9 million in FY18 based upon estimated student support aid provided to school districts.

SUMMARY:

LB 1063 increases the amount of state aid distributed by an estimated \$71.5 million in FY18, \$91.1 million in FY19 and \$110 million in FY20. Changes in the formula which result in a net increase in state aid are shown in the following table. The table also shows the net fiscal impact of the bill for school districts which reflects the decrease in property taxes required equal to the amount of student support aid received.

	FY 2017-18	FY 2018-19	FY 2019-20
Current Law – Estimated State Aid Total	\$979,312,969		
Eliminate Averaging Adjustment Levy Criteria	324,569	324,569	324,569
Student Support Aid - 3%	56,376,377		
Student Support Aid - 4%		75,917,126	
Student Support Aid - 5%			94,896,408
Eliminate the Minimum Levy Adjustment	8,143,504	8,143,504	8,143,504
Net Option Funding Change/Allocated Income Taxes	6,651,916	6,651,916	6,651,916
Increase in State Aid to Schools	\$71,496,366	\$91,037,115	\$110,016,397
Less: Decrease in Property Taxes per Student Support Aid	<u>-56,937,845</u>	<u>-75,917,126</u>	<u>-94,896,408</u>
Net Fiscal Impact of LB 1063 for Schools	\$14,558,521	\$15,119,989	\$15,119,989

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES						
LB: 1063	AM:	AGENCY/POLT. Department of Education				
REVIEWED BY: James Van Bruggen			DATE: 1/26/16	PHONE: 471-4179		
COMMENTS: The estimate provided by the Department of Education appears within range.						

ADMINISTRATIVE SERVICES-STATE BUDGET DIVISION: REVIEW OF AGENCY & POLT. SUB. RESPONSES						
LB: 1063	AM:	AGENCY/POLT. Lancaster County Clerk				
REVIEWED BY: James Van Bruggen			DATE: 1/27/16	PHONE: 471-4179		
COMMENTS: There is no basis to disagree with the Lancaster County Clerk.						

\$36,000,000

\$36,000,000

Benefits.... Operating..... Travel..... Capital outlay..... Aid.....

Capital improvements..... TOTAL.....

Please complete <u>ALL</u> (5) bl	anks in the first three	lines.		2016		
LB ⁽¹⁾ 1063				FISCAL NOTE		
State Agency OR Political Su	bdivision Name: (2)	Department of E	Department of Education			
Prepared by: (3) Bryce V	Vilson	Date Prepared: (4)	e: (5) 402-471-4320			
ES	TIMATE PROVIDE	D BY STATE AGENO	Y OR POLITICAL SUBDIV	VISION		
	FY 20	016-17	\mathbf{FY}	2017-18		
	<u>EXPENDITURES</u>	<u>REVENUE</u>	EXPENDITURES	<u>REVENUE</u>		
GENERAL FUNDS			\$36,000,000			
CASH FUNDS						
FEDERAL FUNDS						
OTHER FUNDS						
TOTAL FUNDS			\$36,000,000			
Explanation of Estimate						
adjustment. Those increases the net option funding comp	are offset by the eliminate onent. A portion of the	nation of the allocated is e savings on net option:	ars as well as the elimination on ncome tax rebate as well as ch funding and the allocated inco ate components are resources	anges to the calculation of me tax rebate are added to		
Personal Services:	BREAKDO	OWN BY MAJOR OBJ	ECTS OF EXPENDITURE			
	NUI	MBER OF POSITIONS	S 2016-17	2017-18		
POSITION TIT	<u>LE 1</u>	<u>6-17</u> <u>17-18</u>	EXPENDITURES	EXPENDITURES		

$LB^{(1)}$	1063	3						FISCAL NOTE
State Agency OR Political Subdivision Name: (2)			Lan	Lancaster County Clerk				
Prepared by: (3) Tim Genuchi		Genuchi	Date	Prepared: (4)	01/27/2016	Phone: (5)	402-441-7470	
			ESTIMATE PROVID	DED BY S	STATE AGEN	NCY OR POLIT	ICAL SUBDIVIS	SION
				016-17		· · · · · · · · · · · · · · · · · · ·	FY 2017	
GENE	RAL FUN	DS	EXPENDITURES No Fiscal Impact		REVENUE		DITURES iscal pact	REVENUE
CASH	FUNDS							
FEDE	RAL FUN	DS						
OTHE	R FUNDS	}						
TOTA	L FUNDS							
F1	ation of E	·						
			BREAKDOWY	N BY MA	JOR OBJECT	TS OF EXPEND	<u>ITURE</u>	
Person	al Service	s:						
	POSIT	ION T		МВЕК О <u>16-17</u> 	F POSITION 17-18		6-17 DITURES	2017-18 EXPENDITURES
Benefit	.s					<u>-</u>		
Operat	ing							
Travel								
Capital	outlay							
Aid								
Capital	improver	nents						
TO	TAT							