LEGISLATURE OF NEBRASKA

ONE HUNDRED THIRD LEGISLATURE

FIRST SESSION

LEGISLATIVE BILL 22

Introduced by Hadley, 37.

Read first time January 10, 2013

Committee: Judiciary

A BILL

1	FOR AN ACT	relating to child custody; to amend section 43-2921,
2		Reissue Revised Statutes of Nebraska, and section
3		43-2929, Revised Statutes Cumulative Supplement, 2012; to
4		change provisions of the Parenting Act relating to
5		findings and parenting plans; and to repeal the original
6		sections.
7	Be it enact	ed by the people of the State of Nebraska.

1 Section 1. Section 43-2921, Reissue Revised Statutes of

- 2 Nebraska, is amended to read:
- 3 43-2921 The Legislature finds that it is in the best
- 4 interests of a child that a parenting plan be developed in any
- 5 proceeding under Chapter 42 involving custody, parenting time,
- 6 visitation, or other access with a child and that the parenting plan
- 7 establish specific individual responsibility for performing such
- 8 parenting functions as are necessary and appropriate for the care and
- 9 healthy development of each child affected by the parenting plan.
- 10 The Legislature further finds that it is in the best
- 11 interests of a child to have a safe, stable, and nurturing
- 12 environment. The best interests of each child shall be paramount and
- 13 consideration shall be given to the desires and wishes of the child
- 14 if of an age of comprehension, regardless of chronological age, when
- 15 such desires and wishes are based on sound reasoning.
- 16 In any proceeding involving a child, the best interests
- 17 of the child shall be the standard by which the court adjudicates and
- 18 establishes the individual responsibilities, including consideration
- 19 in any custody, parenting time, visitation, or other access
- 20 determinations as well as resolution of conflicts affecting each
- 21 child. The state presumes the critical importance of the parent-child
- 22 relationship in the welfare and development of the child and that the
- 23 relationship between the child and each parent should be equally
- 24 considered unless it is contrary to the best interests of the child.
- The Legislature recognizes the potential profound effects

on children who have minimal parenting time with either parent as 1 well as its related adverse public health consequences. The 2 3 Legislature finds that maximized parenting time with each parent 4 protects children from harm to the father-child relationship, from 5 harm to the mother-child relationship, and from harm due to parent conflict. The Legislature further finds that minimal parenting time 6 7 with either parent may result in delayed growth during infancy, 8 poorer physical health, obesity in early adulthood, and serious 9 medical conditions in midlife. The Legislature finds that, in 10 addition to being harmful to children, these consequences have serious adverse public health effects on the state. 11 12 The Legislature recognizes that both parents and their 13 children have a recognized unique and legal interest in, and a constitutionally protected right to, companionship. The substantive 14 15 due process right to family integrity protects not only the parent's 16 right to the companionship, care, custody, and management of his or 17 her child, but also protects the child's reciprocal right to be raised and nurtured by his or her biological parent. Both parents and 18 19 their children have cognizable substantive due process rights to the 20 parent-child relationship. 21 The Legislature further recognizes that the interest of 22 parents in the care, custody, and control of their children is perhaps the oldest of the fundamental liberty interests. It is the 23 declared public policy of this state and the general purpose of the 24 Parenting Act that, absent evidence to the contrary, it is in a 25

1 child's best interest to have substantial, frequent, meaningful, and

- 2 continuing parenting time with both parents and to have both parents
- 3 participate in decisionmaking about the child.
- 4 Given the potential profound effects on children from
- 5 witnessing child abuse or neglect or domestic intimate partner abuse,
- 6 as well as being directly abused, the courts shall recognize the duty
- 7 and responsibility to keep the child or children safe when presented
- 8 with a preponderance of the evidence of child abuse or neglect or
- 9 domestic intimate partner abuse, including evidence of a child being
- 10 used by the abuser to establish or maintain power and control over
- 11 the victim. In domestic intimate partner abuse cases, the best
- 12 interests of each child are often served by keeping the child and the
- 13 victimized partner safe and not allowing the abuser to continue the
- 14 abuse. When child abuse or neglect, domestic intimate partner abuse,
- 15 or unresolved parental conflict prevents the best interests of the
- 16 child from being served in the parenting arrangement, then the safety
- 17 and welfare of the child is paramount in the resolution of those
- 18 conflicts.
- 19 Sec. 2. Section 43-2929, Revised Statutes Cumulative
- 20 Supplement, 2012, is amended to read:
- 21 43-2929 (1) In any proceeding in which parenting
- 22 functions for a child are at issue under Chapter 42, a parenting plan
- 23 shall be developed and shall be approved by the court. Court rule may
- 24 provide for the parenting plan to be developed by the parties or
- 25 their counsel, a court conciliation program, an approved mediation

1 center, or a private mediator. When a parenting plan has not been

- 2 developed and submitted to the court, or agreed to by the parents,
- 3 each parent shall submit a proposed parenting plan, and the court
- 4 shall create the a parenting plan in accordance with the Parenting
- 5 Act. A parenting plan shall serve the best interests of the child
- 6 pursuant to sections 42-364, 43-2923, and 43-2929.01 and shall:
- 7 (a) Assist in developing a restructured family that
- 8 serves the best interests of the child by accomplishing the parenting
- 9 functions; and
- 10 (b) Include, but not be limited to, determinations of the
- 11 following:
- 12 (i) Legal custody and physical custody of each child;
- 13 (ii) Apportionment of parenting time, visitation, or
- 14 other access for each child, including, but not limited to, specified
- 15 religious and secular holidays, birthdays, Mother's Day, Father's
- 16 Day, school and family vacations, and other special occasions,
- 17 specifying dates and times for the same, or a formula or method for
- 18 determining such a schedule in sufficient detail that, if necessary,
- 19 the schedule can be enforced in subsequent proceedings by the court,
- 20 and set out appropriate times and numbers for telephone access;
- 21 (iii) Location of the child during the week, weekend, and
- 22 given days during the year;
- 23 (iv) A transition plan, including the time and places for
- 24 transfer of the child, method of communication or amount and type of
- 25 contact between the parties during transfers, and duties related to

- 1 transportation of the child during transfers;
- 2 (v) Procedures for making decisions regarding the day-to-
- 3 day care and control of the child consistent with the major decisions
- 4 made by the person or persons who have legal custody and
- 5 responsibility for parenting functions;
- 6 (vi) Provisions for a remediation process regarding
- 7 future modifications to such plan;
- 8 (vii) Arrangements to maximize the safety of all parties
- 9 and the child;
- 10 (viii) Provisions to ensure regular and continuous school
- 11 attendance and progress for school-age children of the parties; and
- 12 (ix) Provisions for safety when a preponderance of the
- 13 evidence establishes child abuse or neglect, domestic intimate
- 14 partner abuse, unresolved parental conflict, or criminal activity
- 15 which is directly harmful to a child.
- 16 (2) A parenting plan shall require that the parties
- 17 notify each other of a change of address, except that the address or
- 18 return address shall only include the county and state for a party
- 19 who is living or moving to an undisclosed location because of safety
- 20 concerns.
- 21 (3) When safe and appropriate for the best interests of
- 22 the child, the parenting plan may encourage mutual discussion of
- 23 major decisions regarding parenting functions including the child's
- 24 education, health care, and spiritual or religious upbringing.
- 25 Consistent with the child's best interests and absent evidence to the

1 contrary, the court shall adopt a parenting plan that provides for

- 2 both parents to share legal decisionmaking regarding their child and
- 3 that maximizes their respective parenting time. The court shall not
- 4 prefer a parent's proposed plan because of the parent's or child's
- 5 <u>sex.</u> However, when a prior factual determination of child abuse or
- 6 neglect, domestic intimate partner abuse, or unresolved parental
- 7 conflict has been made, then consideration shall be given to
- 8 inclusion of provisions for safety and a transition plan that
- 9 restrict communication or the amount and type of contact between the
- 10 parties during transfers.
- 11 (4) Regardless of the custody determinations in the
- 12 parenting plan, unless parental rights are terminated, both parents
- 13 shall continue to have the rights stated in section 42-381.
- 14 (5) In the development of a parenting plan, consideration
- 15 shall be given to the child's age, the child's developmental needs,
- 16 and the child's perspective, as well as consideration of enhancing
- 17 healthy relationships between the child and each party.
- 18 Sec. 3. Original section 43-2921, Reissue Revised
- 19 Statutes of Nebraska, and section 43-2929, Revised Statutes
- 20 Cumulative Supplement, 2012, are repealed.