AMENDMENTS TO LB348

(Amendments to Standing Committee amendments, AM642)

Introduced by Harr

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| 1 | 1. Strike the original sections and insert the following |
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| 2 | new sections: |
| 3 | Section 1. Section 77-1333, Reissue Revised Statutes of |
| 4 | Nebraska, is amended to read: |
| 5 | 77-1333 (1) The Legislature finds that: |
| 6 | (a) The provision of safe, decent, and affordable housing |
| 7 | to all residents of the State of Nebraska is a matter of public |
| 8 | concern and represents a legitimate and compelling state need, |
| 9 | affecting the general welfare of all residents; |
| 10 | (b) Rent-restricted housing projects effectively provide |
| 11 | safe, decent, and affordable housing for residents of Nebraska; |
| 12 | (c) Such projects are restricted by federal law as to the |
| 13 | rents paid by the tenants thereof; |
| 14 | (d) Of all the professionally accepted mass appraisal |
| 15 | methodologies, which include the sales comparison approach, the |
| 16 | income approach, and the cost approach, the utilization of |
| 17 | the income-approach methodology results in the most accurate |
| 18 | determination of the actual value of such projects; and |
| 19 | (e) This section is intended to (i) further the provision |
| 20 | of safe, decent, and affordable housing to all residents of |
| 21 | Nebraska and (ii) comply with Article VIII, section 1, of |

the Constitution of Nebraska, which empowers the Legislature to

1 prescribe standards and methods for the determination of value of

- 2 real property at uniform and proportionate values.
- 3 (1) (2) For purposes of this section, rent-restricted
- 4 housing project means a project consisting of five or more houses
- 5 or residential units that is financed, in whole or in part, with an
- 6 allocation of federal low-income housing tax credits under section
- 7 42 of the <u>Internal Revenue Code</u>.
- 8 (3) The Rent-Restricted Housing Projects Valuation
- 9 Committee is created. For administrative purposes only, the
- 10 committee shall be within the Department of Revenue. The committee
- 11 shall consist of the following three persons:
- 12 (a) A representative of local government assessing
- 13 officials appointed by the Tax Commissioner. Such representative
- 14 shall be skilled in the valuation of property and shall hold a
- 15 certificate issued under section 77-422;
- 16 (b) A representative of the low-income housing industry
- 17 appointed by the Tax Commissioner. The appointment shall be based
- 18 on a recommendation made by the Nebraska Commission on Housing and
- 19 <u>Homelessness; and</u>
- 20 (c) The Property Tax Administrator or a designee of the
- 21 Property Tax Administrator who holds a certificate issued under
- 22 section 77-422. Such person shall serve as the chairperson of the
- 23 committee.
- 24 (4) The committee shall meet annually in November to
- 25 examine the information on rent-restricted housing projects that
- 26 was provided pursuant to subsection (8) of this section. The
- 27 Department of Revenue shall electronically publish notice of such

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1 meeting no less than thirty days in advance. The committee shall

2 also solicit information on the sale of any such rent-restricted

4 information, calculate a market-derived capitalization rate on

housing projects. The committee shall, after reviewing all such

- 5 an annual basis as provided in subsection (5) of this section.
- 6 The annual capitalization rate and information reviewed by the
- 7 committee shall be assembled in an annual report and shall be
- 8 forwarded by the Property Tax Administrator to each county assessor
- 9 in Nebraska no later than December 1 of each year for his or
- 10 her use in determining the valuation of rent-restricted housing
- 11 projects. The Department of Revenue shall publish the annual
- 12 report electronically but may charge a fee for copies. The Tax
- 13 Commissioner shall set the fee based on the reasonable cost of
- 14 producing the report.

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- 15 (5)(a) The committee shall calculate the capitalization
- 16 rate using the band-of-investment technique. The capitalization
- 17 rate is a composite rate weighted by the proportions of total
- 18 property investment represented by debt and equity. The capital
- 19 structure shall weight equity at eighty percent and debt at
- 20 twenty percent unless a substantially different market capital
- 21 structure can be verified to the county assessor. The yield
- 22 for equity is calculated using the capital asset pricing model
- 23 as provided in subdivision (b) of this subsection. The yield
- 24 for debt is equivalent to the average yield on thirty-year
- 25 non-inflation-indexed United States Treasury bonds, also referred
- 26 to as the thirty-year Treasury constant maturity rate.
- 27 (b) (i) The capital asset pricing model used to calculate

1 the yield for equity is represented by the following formula: Re =

- $2 \quad B(Rm-Rf) + Rf, where:$
- 3 (A) Re equals return on equity;
- 4 (B) B equals beta;
- 5 (C) Rm equals return on the market;
- 6 (D) Rf equals risk-free rate of return; and
- 7 (E) Rm Rf equals market-risk premium.
- 8 (ii) The beta is assumed to be one which indicates the
- 9 risk level to be consistent with the market as a whole. The
- 10 risk-free rate of return is calculated by averaging the yield of
- 11 the three-month and six-month non-inflation-indexed United States
- 12 Treasury bonds. The return on the market is calculated based on
- 13 the average annual return on the Standard and Poor's 500 Index or
- 14 by reference to other published secondary sources that reflect the
- 15 rate of return on the market as a whole.
- 16 (6) The county assessor shall perform utilize an
- 17 income-approach calculation for all rent-restricted housing
- 18 projects constructed to allow an allocation of low-income
- 19 housing tax credits under section 42 of the Internal Revenue
- 20 Code and approved by the Nebraska Investment Finance Authority
- 21 when considering determining the assessed valuation to place
- 22 on the property for each assessment year. The income-approach
- 23 calculation shall be consistent with this section and any rules
- 24 and regulations adopted and promulgated by the Tax Commissioner.
- 25 and shall comply with professionally accepted mass appraisal
- 26 techniques. Any low-income housing tax credits authorized under
- 27 section 42 of the Internal Revenue Code that were granted to

section 77-112.

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1 owners of the project shall not be considered income for purposes 2 of the calculation. Each county assessor, when utilizing the income-approach calculation, shall utilize the capitalization 3 4 rate calculated by the Rent-Restricted Housing Projects Valuation 5 Committee except as otherwise provided in subsection (7) of this 6 section. but may be considered in determining the capitalization 7 rate to be used when capitalizing the income stream. The county 8 assessor, in determining the actual value of any specific property, 9 may consider other methods of determining value that are consistent 10 with professionally accepted mass appraisal methods described in

12 (7) If a county assessor, based on the facts and 13 circumstances, believes that the income-approach calculation does 14 not result in a valuation of a rent-restricted housing project 15 at actual value or that the market-derived capitalization rate set by the Rent-Restricted Housing Projects Valuation Committee 16 17 to value any rent-restricted housing project does not result in a valuation at actual value, then the county assessor shall 18 present such facts and circumstances to the county board of 19 equalization. If the county board of equalization, based on 20 21 such facts and circumstances, concurs with the county assessor, 22 then the county board of equalization shall petition the Tax 23 Equalization and Review Commission to consider, respectively, 24 (a) the county assessor's utilization of another professionally 25 accepted mass appraisal technique that, based on the facts and 26 circumstances presented by a county board of equalization, would 27 result in a substantially different determination of actual value

- 1 of the rent-restricted housing project or (b) an adjustment to
- 2 the capitalization rate of such rent-restricted housing project.
- 3 Petitions must be filed within thirty days after the property is
- 4 assessed. Hearings held pursuant to this section may be held by
- 5 means of videoconference or telephone conference. The burden of
- 6 proof is on the petitioning county board of equalization to show
- 7 that failure to make an adjustment, either to the professionally
- 8 accepted mass appraisal technique utilized or the capitalization
- 9 rate employed, would result in a value that is not equitable and
- 10 in accordance with the law. At the hearing, the commission may
- 11 receive testimony from any interested person. After a hearing, the
- 12 commission shall, within the powers granted in section 77-5023,
- 13 enter its order based on evidence presented to it at such hearing.
- 14 Payment of taxes shall be suspended, without penalty or interest,
- 15 <u>until the commission enters its order.</u>
- 16 (2) (8) The owner of a rent-restricted housing project
- 17 shall file a statement with the county assessor and the
- 18 Rent-Restricted Housing Projects Valuation Committee on or before
- 19 October 1 of each year that details income and expense data for
- 20 the prior year, a description of any land-use restrictions, and
- 21 such other information as the county assessor or the committee may
- 22 require.
- Sec. 2. Section 77-5007, Revised Statutes Cumulative
- 24 Supplement, 2012, is amended to read:
- 25 77-5007 The commission has the power and duty to hear and
- 26 determine appeals of:
- 27 (1) Decisions of any county board of equalization

1 equalizing the value of individual tracts, lots, or parcels of

- 2 real property so that all real property is assessed uniformly and
- 3 proportionately;
- 4 (2) Decisions of any county board of equalization
- 5 granting or denying tax-exempt status for real or personal property
- 6 or an exemption from motor vehicle taxes and fees;
- 7 (3) Decisions of the Tax Commissioner determining the
- 8 taxable property of a railroad company, car company, public service
- 9 entity, or air carrier within the state;
- 10 (4) Decisions of the Tax Commissioner determining
- 11 adjusted valuation pursuant to section 79-1016;
- 12 (5) Decisions of any county board of equalization on
- 13 the valuation of personal property or any penalties imposed under
- 14 sections 77-1233.04 and 77-1233.06;
- 15 (6) Decisions of any county board of equalization on
- 16 claims that a levy is or is not for an unlawful or unnecessary
- 17 purpose or in excess of the requirements of the county;
- 18 (7) Decisions of any county board of equalization
- 19 granting or rejecting an application for a homestead exemption;
- 20 (8) Decisions of the Department of Motor Vehicles
- 21 determining the taxable value of motor vehicles pursuant to section
- 22 60-3,188;
- 23 (9) Decisions of the Tax Commissioner made under section
- 24 77-1330;
- 25 (10) Any other decision of any county board of
- 26 equalization;
- 27 (11) Any other decision of the Tax Commissioner regarding

- 1 property valuation, exemption, or taxation;
- 2 (12) Decisions of the Tax Commissioner pursuant to
- 3 section 77-3520;
- 4 (13) Final decisions of a county board of equalization
- 5 appealed by the Tax Commissioner or Property Tax Administrator
- 6 pursuant to section 77-701; and
- 7 (14) Determinations of the Rent-Restricted Housing
- 8 Projects Valuation Committee regarding the market-derived
- 9 capitalization rate to be used to value rent-restricted housing
- 10 projects pursuant to section 77-1333 or the requirement under such
- 11 section that an income-approach calculation be used by county
- 12 assessors to value rent-restricted housing projects; and
- 13 (14) (15) Any other decision, determination, action, or
- 14 order from which an appeal to the commission is authorized.
- The commission has the power and duty to hear and grant
- 16 or deny relief on petitions.
- 17 Sec. 3. Original section 77-1333, Reissue Revised
- 18 Statutes of Nebraska, and section 77-5007, Revised Statutes
- 19 Cumulative Supplement, 2012, are repealed.